

Report of the Strategic Director, Regeneration and Culture to the meeting of Bradford West Area Committee to be held on 20 April 2016.

AB

Subject:

DEVOLVED BUDGET - SAFER ROADS SCHEMES

Summary statement:

This report seeks approval for a programme of Safer Roads Schemes for Bradford West for the 2016/17 financial year.

Ward: All Bradford West

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Portfolio:

Housing, Planning & Transport

Overview & Scrutiny Area:

Environment and Waste Management

1.0. SUMMARY

- 1.1. This report seeks approval for a programme of Safer Roads Schemes for Bradford West for the 2016/17 financial year.

2.0. BACKGROUND

- 2.1. The West Yorkshire Integrated Transport Authority (ITA) has produced the 15-year West Yorkshire Transport Strategy (*My Journey West Yorkshire – Local Transport Plan Strategy 2011-2026*) and detailed 3-year *Implementation Plans* which set out the transport policy and programmes in West Yorkshire. Within the framework of West Yorkshire, this document sets out the transport strategy and aspirations of the Bradford district over the same period.

- 2.2. The 3 main objectives of this Local Transport Plan (LTP) are: -

- **Economy** To improve connectivity to support economic activity and growth in West Yorkshire and the Leeds City Region;
- **Low Carbon** To make substantial progress towards a low carbon, sustainable transport system for West Yorkshire, while recognising transport's contribution to national carbon reduction plans;
- **Quality of Life** To enhance the quality of life of people living in, working in and visiting West Yorkshire

There are a number of targets identified; specific to Safer Roads is a target to reduce the number of people Killed or Seriously Injured (KSI) in road collisions by 50% by 2026. Traffic Management measures aimed at reducing casualties to achieve this target also have a positive impact on the objectives of the LTP by enhancing quality of life and encouraging sustainable transport modes.

- 2.3 It has been acknowledged at a West Yorkshire level that there needs to be a re-focus on Casualty Reduction in order to meet the KSI reduction target within the Local Transport Plan. Therefore it has been determined (by the ITA Board and resolved by the ITA Committee) that the current 3yr Implementation Plan (2014-2017) will introduce an evidence-based approach to prioritise a significant proportion of the budget available for Traffic Management measures to address those sites where it is expected that highways improvements will improve safety and reduce casualties.

- 2.4 The funding split determined by the ITA is 70% for Casualty Reduction schemes and 30% for locally determined schemes, such as on-street parking management, speeding or other community priorities (where there are perhaps perceived safety issues rather than a history of recorded collisions). The latter proportion of the budget will also need to cover the following scheme types: -

- Disabled Persons Parking Places
- Access improvement schemes (e.g. dropped kerbs etc.)
- Public Transport Infrastructure (e.g. raised kerbs at bus stops, bus build-outs)
- Routes to Schools
- Cycling Initiatives

- 2.5 The overall budget now comes under the heading of Safer Roads within the LTP. It has also been resolved that the indicative portions to each West Yorkshire Authority will be based on the previous formula split as used in Implementation Plan 1 (IP1).

Budget devolution

- 2.6 The funding and decision making process will continue through the devolved responsibilities of the Area Committee as resolved at the meeting of the Bradford West Area Committee on 21 November 2012. The decision making process should continue to reflect the needs and aspirations of the Local Transport Plan as well as consideration of local priorities.

3.0. OTHER CONSIDERATIONS

- 3.1. It is recommended that the Area Committee re-affirms its commitment to progressing Disabled Persons Parking Places and undertaking mobility access improvement works by again including budgets for these within the 2016/17 programme.
- 3.2. It is also suggested that the successful exercise of promoting a constituency-wide Traffic Regulation Order, to include a number of sites where minor amendments to waiting restrictions have been requested, be repeated in 2016/17. (Due to the more extensive processes involved, it would not be feasible to include any more complex schemes or Residents Permit Parking Schemes within the constituency-wide Order).

4.0. FINANCIAL & RESOURCE APPRAISAL

- 4.1. The total budget for the Bradford district for the 2016/17 financial year is £825,000.
- 4.2 The funding split between the 5 constituencies has been determined based on the 2011 census population figures. (As resolved by Executive at the meeting on 16 April 2013).

Area	Population %
Bradford West	22.0
Bradford South	19.4
Bradford East	21.8
Shipley	18.2
Keighley	18.6

- 4.3 This apportionment results in a total budget of £181,500 for Bradford West, of which £127,050 is for Casualty Reduction schemes and £54,450 is for other community

priority schemes.

- 4.4 The allocations for the Bradford District, and subsequently Bradford West, are based on the indicative annual funding figures for the current 3-yr Implementation Plan. Any re-profiling of these allocations, and their potential impact on the Safer Roads programme approved by this Committee, would be reported to the Area Committee when they are known. Appropriate re-programming of schemes can be carried out if required.
- 4.5 Work on the 2015/16 programme of schemes (approved by this Area Committee on 15 April 2015) is ongoing; it is also possible that the ITA may re-profile funding streams to account for over-programming in previous years. as such it is not known at this stage whether or not there will be any residual funding to reallocate. It is recommended that a further report be brought to Area Committee to update members on schemes progress and consider, if appropriate, residual funding.

5.0. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1. A failure to follow an evidence-based approach and prioritise schemes on the basis of casualty reduction potential would be contrary to the ITA funding parameters. This may result in non-payment of funds (Funding is paid retrospectively from the ITA to the Council on a quarterly basis).

6.0. LEGAL APPRAISAL

- 6.1. There are no specific issues arising from this report. The course of action proposed is in general accordance with the Councils power as Highway Authority and Traffic Regulation Authority. The Council's commitment to taking into account the needs of all road users, including those with special mobility needs, is referred to in the body of this report.

7.0. OTHER IMPLICATIONS

7.1. EQUALITY & DIVERSITY

The prioritisation process has been undertaken, and approved schemes will be developed, with due regard to Section 149 of the Equality Act 2010.

7.2. SUSTAINABILITY IMPLICATIONS

Improvements to road safety conditions encourage a shift to sustainable transport modes.

7.3. GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gases arising from this report.

7.4. COMMUNITY SAFETY IMPLICATIONS

Effective prioritisation of resources to maximise casualty reduction will be beneficial to community safety.

7.5. HUMAN RIGHTS ACT

None.

7.6. TRADE UNION

None.

7.7. WARD IMPLICATIONS

Elected members will be fully consulted on the development of any schemes within their respective wards.

7.8. AREA COMMITTEE ACTION PLAN IMPLICATIONS

Safer Roads schemes support the Safer Communities priorities within the Bradford West Area Committee Action Plan.

8.0. NOT FOR PUBLICATION DOCUMENTS

8.1. None.

9.0. OPTIONS

9.1. That the Bradford West Area Committee approves the recommended schemes detailed in Appendix 1 with any substitutions (to the same total budget value) from the reserve list and/or alternative programme of schemes to those nominated in Appendices 2 and/or 3.

10.0. RECOMMENDATIONS

10.1. That the Bradford West Area Committee approves a programme of Casualty Reduction schemes for 2016/17 listed in Appendix 1.

10.2. That the Bradford West Area Committee approves the proposed programme of Traffic Management schemes for 2016/17 listed in Appendices 2 and 3.

10.3. That a further report be presented to the Bradford West Area Committee to update members on progress with the 2016/17 schemes programme and give consideration to the allocation of any residual funding.

10.4. That any Traffic Regulation Orders, or any legal procedures linked to the processing of traffic calming measures or pedestrian crossing facilities which are necessary to implement the chosen schemes be approved for processing and advertising subject to the scheme details being agreed with the local Ward Members.

10.5. That any valid objections to the advertised Traffic Regulation Orders, traffic calming or pedestrian facilities be submitted to this Area Committee for consideration or in the event of there being no valid objections the Traffic Regulation Orders be sealed and implemented and the traffic calming or pedestrian facilities be implemented as advertised.

11.0. APPENDICES

11.1 Appendix 1 – Bradford West Casualty Reduction Schemes – recommended 2016/17 programme.

11.2 Appendix 2 – Bradford West Traffic Management Schemes – recommended 2016/17 programme.

- 11.3 Appendix 3 – List of sites recommended for inclusion in 2016/17 Area-Wide Traffic Regulation Order.
- 11.4 Appendix 4 – List of outstanding requests for Traffic Management Schemes in Bradford West.
- 11.5 Appendix 5 – List of outstanding requests for Traffic Regulation Orders in Bradford West.

12.0. BACKGROUND DOCUMENTS

- 12.1 Report to the Bradford West Area Committee on 21 November 2012 - *'The transfer of responsibility and budgets to the Bradford West Area Committee for decision making'*
- 12.2 Report to Executive on 16 April 2013 – *'Methodology for allocation of devolved service resources to the five Area Committees'*
- 12.3 ITA Board and Committee minutes on the methodology for the Safer Roads Strand of the Local Transport Plan.

APPENDIX 1

Bradford West Casualty Reduction Schemes – recommended 2016/17 programme

Site	Ward	Proposed Scheme	5 year Casualties		Budget Estimate
			KSI*	Slight	
Heaton Road (Parkside Drive – Oak Lane)	19/24	Traffic calming	2	6	£41000
Toller Lane / Ashwell Road	19/24	Pedestrian refuges	1	15	£10000
Low Lane	8	2No. Vehicle actuated signs warning of bend	3	3	£10000
Woodhead Road / Summerville Road Junction	7	Pedestrian refuge in Woodhead Road south west side of junction plus waiting restrictions	2	4	£12000
Thornton Road	23	Traffic management in 40mph speed limit	1	6	£18000
Whetley Lane (Aberford Road – Tile Street)	19	Pedestrian refuge and footway buildout	0	10	£16000
Allerton Rd / Greenbank Rd	23	Junction improvement	0	3	£20000

Reserve List

Site	Ward	Proposed Scheme	5 year Casualties		Budget Estimate
			KSI*	Slight	
Pasture Lane	8	Traffic management measures	2	5	£60000
Whetley Ln / Whetley Hill / Toller Lane Junction	19	Pedestrian facilities at signal junction	0	6	£45000

* KSI - Killed or Seriously injured

APPENDIX 2

Bradford West Traffic Management Schemes – recommended 2016/17 programme

Site / Scheme type	Ward	Proposed Scheme	Budget Estimate
Little Horton Green/ Little Horton Lane	7	Bollards outside School	£4450
West Lane, Thornton	23	Traffic calming	£10000
Duchy Avenue , Heaton	12	Traffic calming	£10000
Various - Traffic Regulation Orders	All	See Appendix 3	£20000
Various – Mobility access	All	Pedestrian dropped kerbs	£5000
Various – Disabled Persons Parking Places	All	Disabled persons parking places	£5000

APPENDIX 3

List of sites recommended for inclusion in 2016/17 Area-Wide Traffic Regulation Order.

<u>WARD / ROAD NAME</u>	<u>REQUEST</u>	<u>YEAR REQUEST MADE</u>	<u>COMMENTS</u>
<u>CITY</u>			
Little Horton Green / Pullan street	Loading restrictions	2015/16	School request
Easby Road	Waiting restrictions	2015/16	Outside Ashgrove Off license 46a Ashgrove delivery issues
Preston St Near HFT learning	Waiting restrictions	2015/16	HFT Learning centre
City Road Between Oxley St and Menstone St	Waiting restrictions	2015/16	Business request
Listerhills Road (Falcon Travel)	Waiting restrictions	2015/16	Request from ward member and business
<u>HEATON</u>			
Flower Hill, Highgate, Heaton	Waiting restrictions	2015/16	Flower Fund Homes Mike Sadowski 01274482200
Parkside Dr / Heaton Rd jct	Waiting restrictions	2015/16	Resident request
<u>MANNINGHAM</u>			
56 Park View Road	Loading Bay	2015/16	Shop owner
Whetley Lane (between Whitefield pl & c park)	Waiting restrictions	2015/16	Whetley Academy Head Teacher Donna Brown
North Park Rd / Park View Road	Waiting restrictions	2015/16	bus passenger, WYCA & First
Southfield Square	Waiting restrictions	2015/16	request by resident and Cllr
Laburnum Street	Waiting restrictions	2015/16	local resident
Thornccliffe Rd / Midland Rd	Waiting restrictions	2015/16	local schools and businesses
<u>THORNTON AND ALLERTON</u>			
16 Leamington Street	Revoke DPPP outside property	2015/16	Request from resident
Wilsden Road / West Ave	Waiting restrictions	2015/16	Request from resident 4 West Ave
Allerton Rd North Parade + North Parade / North View	Waiting restrictions	2015/16	Request from resident + Councillor
Allerton Road turning head near 356 & 358	Waiting restrictions	2015/16	Request from resident & Councillor
<u>TOLLER</u>			
Wheatlands Crescent	Waiting restrictions	2015/16	Request from resident problems associated with parking by visitors to BRI causing access issues
Oakwood Grove / Farcliffe Road	Waiting restrictions	2015/16	Request from a resident problems with takeaway customers

APPENDIX 4

List of outstanding requests for Traffic Management Schemes in Bradford West

<u>WARD / ROAD NAME</u>	<u>REQUEST</u>	<u>YR REC'D</u>	<u>INJURY ACCIDENTS</u>		<u>AVERAGE SPEED</u>	<u>COMMENTS</u>	<u>ESTIMATE</u>
			<u>5 yr TOTAL</u>	<u>CHILDREN</u>			
<u>CITY</u>							
BILTON PLACE	WEEKEND RESIDENTS PARKING	12/13	0	0		PROBLEMS FROM WEDDING VENUE	10,000
CLAREMONT	FOOTWAY BUILDOUT	13/14	0	0		ABUSE OF ONE WAY PROBLEMS FOR BLIND PEOPLE BUT MAY USE CAR PARK	10,000
IVANHOE ROAD	REMOVAL OF BUILDOUTS	13/14	0	0		2No BUILDOUT REMOVAL	29,000
ST MARGARETS ROAD (O/S No 129-135)	REMOVAL OF BUILDOUT	13/14	0	0		CLLR REQUEST	20,000
SPENCER ROAD ADJACENT No 2 KIRKHAM RD	REMOVAL OF BUILDOUT	13/14	2	2		CLLR REQUEST	15,000
ROTHERSAY TERRACE NORTH AT SIDE OF 56	CLOSURE OF THE BACK ROAD AT SIDE OF 56 ROTHEsay TERRACE NORTH	15/16	0	0		RESIDENTS WALL BEING DAMAGED BY VEHICLES USING SIDE ROAD	5000
ELIZABETH STREET AND AREA	PERMIT PARKING	15/16	2	1		PETITION 10/11 RECENT ENQUIRY FROM RESIDENT	15000
LONGSIDE LANE (RICHMOND RD - HEY ST)	UN-SEGREGATED 2 WAY CYCLING	15/16	0	0		CYCLISTS REQUEST AFTER NEW ONE-WAY SYSTEM	7000
ST MARGARETS ROAD, TERRACE, PLACE, ALEXANDRA ST., SUMMERSEAT PLACE, RAND ST. & GREAT HORTON RD	REVIEW PARKING DUE TO INCREASE IN RESTAURANTS AND FAST FOOD OUTLETS	15/16	12	1		CLLR ON BEHALF OF LOCAL RESIDENTS	5000
LITTLE HORTON GREEN	BOLLARDS ON CHURCH SIDE OF JUNCTION	15/16	0	0		SCHOOL REQUEST	4450
PARK LANE / LITTLE HORTON LANE JUNCTION	FORMAL PEDESTRIAN FACILITY	15/16	0	0		SCHOOL REQUEST	50000
CECIL AVENUE	CLOSURE	15/16	0	0		RESIDENTS AND WARD MEMBER	10000
<u>CLAYTON AND FAIRWEATHER GREEN</u>							
THORNTON OLD ROAD	TRAFFIC CALMING	13/14	0	0			30,000
THROXENBY WAY / THORNABY DRIVE	TRAFFIC CALMING	11/12	0	0		PLATFORM AT JUNCTION	30,000
VINE TERRACE (WEST)	TRAFFIC CALMING / SCHOOL TIME TRO		1	1		TRO AT JUNCTION WITH SHUTTLEWORTH LANE. WARD MEMBER SUPPORTS REQUEST	12,000

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HEATON

ROSSEFIELD ROAD	ONE WAY STREET EAST BOUND	14/15	0	0		ONGOING SCHOOL PROBLEM. PROMOTED IN PAST BUT NO AGREEMENT ABOUT DIRECTION OF TRAFFIC.	7,000
HEATON ROAD, BRADFORD	PERMIT PARKING	15/16	8	3		CONVENIENT PARKING FOR RESIDENTS BEING OBSTRUCTED BY VISITORS TO LOCAL BUSINESSES	10,000
LEYLANDS LANE	PED REFUGE AND VATS	15/16				HEATON TOWNSHIP ASSOCIATION	10,000
BRIARDALE ROAD	ONE WAY STREET	15/16	0	0		RESIDENTS	8,000
ALTAR DRIVE	TRAFFIC CALMING 2No PLATEAUS	15/16	0	0	19	PETITION	20,000

MANNINGHAM

BACK VICTOR ROAD (REAR 39 - 53)	ROAD CLOSURE	11/12	0	0		BACK ST USE NUISANCE TO RESIDENTS	5,000
WHITES VIEW	BOLLARDS AT CLOSURE	13/14	0	0		EXISTING CLOSURE BEING DRIVEN OVER	4,000
NORTH AVENUE / CUNLIFFE ROAD	REMOVE BUILDOUT REMOVAL OF BUILDOUT	15/16	0	0		ACCESS FOR SCHOOL BUS TO ALLOW DISABLED PARKING SPACE OUTSIDE 27	7500
WHITES TERRACE		15/16	0	0			7500

THORNTON AND ALLERTON

ALDERSCHOLES LANE	TRAFFIC CALMING	11/12	0	0			30,000
ALLERTON GRANGE DRIVE	TRAFFIC CALMING	11/12	0	0		PETITION	20,000
ALLERTON ROAD / CHAPEL LANE	JUNCTION IMPROVEMENT / MINI ROUNDABOUT	11/12	3	1		TM STUDY. ASSOC WITH GREENBANK ROAD ONE WAY	75,000
AVENEL ROAD	TRAFFIC CALMING AND 20 MPH SPEED LIMIT	11/12	0	0		LEY TOP PRIMARY SCHOOL, CLLR REQUEST	25,000
COTE LANE (ADJACENT Nos.1 + 25/27) - LAND BELONGS TO INCOMMUNITIES	ROAD WIDENING	13/14	0	0		OVERRUNNING VEHS DAMAGING GRASS - LAND SOLD TO INCOMMUNITIES (INFO FROM MJ 1/14)	20,000
HILL TOP LANE	TRAFFIC CALMING	11/12	0	0			20,000
LEAVENTHORPE LANE	TRAFFIC CALMING	11/12	0	0	26	THERMOPLASTIC HUMPS	10,000
LEY TOP LANE/SAFFRON DRIVE/GRANGE ROAD	TRAFFIC CALMING	13/14	9	2			30,000
OLD ROAD (SCHOOL GREEN TO THORNTON RD)	TRAFFIC CALMING	13/14	1	0		OLD ROAD (WEST) CALMED 2/06	25,000
SPRING HOLES LANE	TRAFFIC CALMING	11/12	1	0			30,000
WILSDEN ROAD AND STONY LANE, SANDY LANE	PEDESTRIAN PHASE AT SIGNALS	09/10	2	0		PART OF TM STUDY PROPOSALS	40,000
WILSDEN ROAD	PEDESTRIAN REFUGE	09/10	1	1		PART OF TM STUDY PROPOSALS	10,000
WEST LANE	TRAFFIC CALMING THUMPS	14/15	0	0	28	REQUEST BY A RESIDENT AND WARD MEMBER	10,000
HILLCREST ROAD	TRIEF KERBING	15/16	0	0		STOP VEHICLES CRASHING IN TO 2 HILLCREST	3,000

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					RD		
ALLERTON ROAD	TRIEF KERBING	15/16	3	0		STOP VEHICLES CRASHING IN TO 4 COTE LANE	6,000
THORNTON ROAD (40MPH SECTION)	TRAFFIC ISLANDS	15/16	8	0	32	REQUEST BY A RESIDENT AND WARD MEMBER	18,000
<u>TOLLER</u>							
BACK BONN ROAD	ROAD CLOSURE	13/14	0	0		ALLEDGED SPEED ISSUE	5,000
ROADS BETWEENLYNTON DRIVE	EXTEND RESIDENTS PARKING	11/12	0	0		EXTENSION OF BRI SCHEME	30,000
LYNTON DRIVE	EXTEND RESIDENTS PARKING	11/12	0	0		EXTENSION OF BRI SCHEME	10,000
TOLLER LANE / DUCKWORTH LANE	TRIEF KERBING	11/12	4	0		INTERNAL REQUEST, GUARDRAILING DAMAGE	15,000
WHEATLANDS CRESCENT	EXTEND RESIDENTS PARKING	11/12	0	0		EXTENSION OF BRI SCHEME	10,000
SQUIRE LANE	PEDESTRIAN CROSSING + REVIEW WAITING RESTRICTIONS	15/16	3	3		REQUEST FROM BGG SCHOOL. CONCERNED ABOUT PUPIL SAFETY AND THE ONGOING PARKING ISSUES.	50000
LILYCROFT ROAD / WESTFIELD ROAD	PEDESTRIAN CROSSING	15/16	6	0		REQUEST FROM RESIDENT	50000
DUCHY AVENUE	TRAFFIC CALMING	15/16	1	0		REQUEST FROM RESIDENT	12000

APPENDIX 5

List of outstanding requests for Traffic Regulation Orders in Bradford West.

TRO LIST

<u>WARD / ROAD NAME</u>	<u>REQUEST</u>	<u>YEAR REQUEST MADE</u>	<u>COMMENTS</u>
<u>CITY</u>			
Ronald Drive and surrounding streets	Removal of residents parking following closure of Grattan	2014/15	Resident parking no longer needed as no longer a parking issue
Rand st and Alexander Street	Extend permit parking to 24/7	2014/15	Cllr request. Clients and employees at local residents park on these roads
Grantham Place, Grantham Road, Retford Place	Add limited waiting to permit parking	2014/15	Cllr request. Clients and employees at local residents park on these roads
St Margaret's Rd / Terr / Place	permit parking	2015/16	Requested by Cllr Azam
<u>CLAYTON</u>			
<u>HEATON</u>			
Rossefield Road	one way road east bound	2014/15	Ongoing school problem, promoted before but no agreement to the direction of traffic
Frizinghal Station area	permit parking	2015/16	commuter parking requested by residents
<u>MANNINGHAM</u>			
<u>THORNTON AND ALLERTON</u>			
Manscombe Road Area	20mph zone	2014/15	Cllr and residents have requested this.
<u>TOLLER</u>			
Daisy Hill Lane	reduce limited waiting to 1hr in permit bay		Request by resident who is still havin parking problem due to visitors to the maternity unit
Lingwood Road /Ave Area	Residents Permit Parking / waiting restrictions school times	2015/16	Request from resident. Hospital employees park in the area all day this is made worse at school opening and closing. Supported by Ward Members and Ward Officer.
Farcliffe Road Area	Permit Parking	2015/16	Request from resident problems associated with local shops and employees and visitors to Farcliffe Children and Family Centre
Squire Lane	No Right Turn into Bradford Girls Grammar School	2015/16	Rquest from School. Parents waiting to turn right block Squire Lane
Girlington Road	limited waiting outside new shop units at No. 366	2015/16	Request from developer / owner supported by Cllr Engel
Bonn Road	Echelon parking to one side	2015/16	Requested by residents and local ward member