

# Report of the Strategic Director Place, to the meeting of Shipley Area Committee to be held on 2 August 2023

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## **Subject:**

**SAFE ROADS PROGRAMME 2023/24**

## **Summary statement:**

This report seeks approval for the 2023/24 Safe Roads programme for the Shipley Constituency.

## **EQUALITY & DIVERSITY:**

It is expected that there will be no disproportionate impact from the projects recommended for implementation within this report; furthermore, some of the schemes would advance equality of opportunity for people who share a protected characteristic. Any projects where a potential disproportionate impact is identified, through more detailed investigation and design, will be subject to Equality Impact Assessment.

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## **Portfolio:**

**Regeneration, Planning & Transport**

## **Overview & Scrutiny Area:**

**Regeneration & Environment**

## 1.0 SUMMARY

- 1.1. This report seeks approval for the 2023/24 Safe Roads programme for the Shipley Constituency.

## 2.0 BACKGROUND

- 2.1. The West Yorkshire Transport Strategy 2040 was approved by the West Yorkshire Combined Authority (WYCA) in August 2017. In conjunction with the Strategic Economic Plan, the overarching aim of the strategy is “...for Leeds City Region to be a globally recognised economy where good growth delivers high levels of prosperity, jobs and quality of life for everyone.

- 2.2. The key objectives of the strategy are:

**Economy:** Create a more reliable, less congested, better connected transport network.

**Environment:** Have a positive impact on our built and natural environment.

**People and place:** Put people first to create a strong sense of place.

- 2.3. In terms of the Safe Roads element of the Strategy, it states ‘We will work through our Safe Roads Partnership to deliver evidence-led highway design and road safety interventions to improve safety on the highway network, and to fund education, training and publicity programmes to improve road user behaviour and reduce casualty numbers, aspiring to ‘zero tolerance’ of transport-related deaths.
- 2.4. Following completion of the last Local Transport Plan Implementation plan, programme funding for Safe Roads projects from the 2022/23 financial year onwards is now provided via the (Leeds) City Region Sustainable Transport Settlement (CRSTS).

## 3.0 OTHER CONSIDERATIONS

- 3.1. It is recommended that the Area Committee re-affirms its commitment to progressing Disabled Persons Parking Places and undertaking mobility access improvement works by again including budgets for these within the 2023/24 programme.
- 3.2. It is also suggested that the successful exercise of promoting a constituency-wide Traffic Regulation Order (TRO) to include a number of sites where non-contentious waiting restrictions have been requested, be repeated in 2023/24. (Due to the more extensive processes involved, it would not be feasible to include any larger schemes or Residents Permit Parking Schemes within the constituency-wide Order). Nor would it be possible to deal with any formal objections via a governance process – any sites receiving valid objections at the formal advertisement stage being abandoned.

#### **4.0 FINANCIAL & RESOURCE APPRAISAL**

- 4.1 A budget of £120,000 is available for 2023/24. Suggested schemes programmes are detailed in Appendices 1, 2 and 3.

#### **5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES**

- 5.1. In line with other sectors of the UK economy, construction price inflation is now running at significantly higher rates than previously. Inflationary pressure has seen suppliers, and in turn contractors, being unable to sustain previously quoted prices or maintain price certainty for protracted periods as materials costs fluctuate to reflect demand in the market. Consequently, there is a significant risk to the full delivery of the projects in the 2023/24 programme should inflationary pressures continue their upward trajectory. Whilst every effort has been taken to account for such pressures in developing this year's programme, there remains a possibility that costs will rise more significantly than anticipated, meaning that not all projects approved will be deliverable from the 2023/24 funding allocation.
- 5.2. The advent of CRSTS funding will see a new oversight and governance arrangement implemented by WYCA to meet the requirements of central government.

#### **6.0 LEGAL APPRAISAL**

- 6.1. There are no specific issues arising from this report. The course of action proposed is in accordance with the Council's power as Highway Authority.

#### **7.0 OTHER IMPLICATIONS**

##### **7.1. SUSTAINABILITY IMPLICATIONS**

The proposed projects seek to promote walking and cycling activities either by the provision of specific facilities or the creation of safer environments.

##### **7.2. GREENHOUSE GAS EMISSIONS IMPACTS**

Any reduction in car-borne journeys resulting from these schemes will contribute to reducing GGE's

##### **7.3. COMMUNITY SAFETY IMPLICATIONS**

It is anticipated that the proposed schemes will have a significant positive impact on community safety by facilitating safer movement for vulnerable road users and reducing vehicle speeds.

##### **7.4. HUMAN RIGHTS ACT**

There are no implications on the Human Rights Act.

## **7.5. TRADE UNION**

None.

## **7.6. WARD IMPLICATIONS**

Elected members will be consulted on individual schemes within their wards

## **7.7. AREA COMMITTEE ACTION PLAN IMPLICATIONS**

None

## **7.8. IMPLICATIONS FOR CORPORATE PARENTING**

None

## **7.9. ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT**

None

## **8.0 NOT FOR PUBLICATION DOCUMENTS**

8.1. None

## **9.0 OPTIONS**

9.1. Members may nominate alternative schemes to those recommended in Appendix 1 (to the same total budget value). Officers will provide appropriate advice on any suggested substitutions. Any alternative sites suggested for inclusion in Appendix 1 will be subject to justification in terms of Casualty Reduction potential.

## **10.0 RECOMMENDATIONS**

10.1. That the Shipley Area Committee approves the programmes of Safe Roads schemes for 2023/24 listed in Appendices 1, 2 and 3.

10.2 That any Traffic Regulation Orders, or any legal procedures linked to the processing of traffic calming measures or pedestrian crossing facilities which are necessary to implement the chosen schemes be approved for processing and advertising subject to the scheme details being agreed with the local Ward Members.

10.3 That any valid objections to advertised Safer Road Scheme (Appendix 1) Traffic Regulation Orders, traffic calming or pedestrian facilities be submitted to this Area Committee for consideration or, in the event of there being no valid objections, the Traffic Regulation Orders be sealed and implemented, and the traffic calming or pedestrian facilities be implemented as advertised.

10.4 That should inflationary pressures on the projects listed in Appendix 1 make delivery of the full programme impossible, a further report be brought to this Area Committee to reconsider scheme priorities.

## **11.0 APPENDICES**

- 11.1. Appendix 1 – Proposed Safer Roads schemes programme 2023/24
- 11.2. Appendix 2 – Proposed traffic management ancillary works 2023/24 programme
- 11.3. Appendix 3 – Proposed Shipley Area Wide Traffic Regulation Order 2023/24 programme
- 11.4. Appendix 4 – Schemes Within Previous Years' Capital Programmes and their Current Stage
- 11.5. Appendix 5 – List of outstanding requests for Traffic Management Measures/Traffic Regulation Orders in Shipley.

## **12.0 BACKGROUND DOCUMENTS**

- 12.1. None

## Proposed Safer Road Scheme Programme 2023/24

Road name & location	Ward	Site extents	Nature of Works	Injuries*KSI/Slight	Cost
B6146 Cottingley Moor Road, Cottingley	<b>BINGLEY RURAL</b>	Between its junction with Florida Road and the existing 30/60mph speed limit change near Titannia Close	Reduce 'National' speed limit on both B6146 approaches to the crossroads to 40mph, and improve signage prior to and at the crossroads junction.	2/8	£15,000
B6429 Harden Road & B6265 Keighley Road, Bingley	<b>BINGLEY</b>	Harden Road (The Twines) from the entrance to St Ives to the junction with Castlefields Lane on B6265 Keighley Road	Reduce existing 30mph speed limit to 20mph (to adjoin existing 20mph zone on Bingley Main Street).New advisory and warning signs on Harden Road at The Twines	5/5	£18,000
B6265 Bingley Road, Shipley	<b>SHIPLEY</b>	From Mercure Roundabout to where 30mph speed limit commences prior to junction with Sleningford Road	Reduce existing 40mph speed limit to 30mph	2/4	£12,000
B6151 Baildon Road/Browgate, Baildon NB. This site is on the current 'Lengths for Concern' list.	<b>BAILDON</b>	Between its junctions with Green Road and Queen Street	Junction improvements at Cliffe Avenue and Green Road. Improvements at other side road junctions. Provision of pedestrian refuges on upper section, and provision of speed cushions.	5/10	£40,000
				<b>Total Cost</b>	<b>£85,000</b>

\*Study Period: 24.12.17 – 23.12.22

### Proposed Traffic Management Ancillary Measures 2023/24 Programme

Scheme	Location	Ward(s)	Estimate
Disabled Persons Parking Places, and Mobility & Access works including dropped kerb provision	Various – (and to be determined)	All six wards comprising Shipley constituency	£5,000
Maintenance of Vehicle Activated Signs	Various – (and to be determined)	All six wards comprising Shipley constituency	£5,000
		<b>Total Cost</b>	<b>£10,000</b>

## Proposed Shipley Area Wide Traffic Regulation Order 2023/24 Programme

Location	Ward	Proposed Restriction Type
Oak Avenue & Myrtle Avenue, Bingley	Bingley	Revoke short section of 'Limited waiting'
Canal Road/Chapel Road Jct, Bingley	Bingley	No Waiting At Any Time
Clarence Road, Saltaire	Shipley	No Waiting At Any Time
Lee Close, Wilsden	Bingley Rural	No Waiting At Any Time
Hall Lane, Windhill	Windhill & Wrose	No Waiting At Any Time
Briggate, Beck View Way, Shipley	Shipley	No Waiting At Any Time
Greenwood Avenue, Parkway, Baildon	Baildon	No Waiting At Any Time
Rombalds Court / Main Street, Menston	Menston	No Waiting At Any Time
South Street, Denholme	Bingley Rural	No Waiting At Any Time
Prospect Mount / Carr Lane, Shipley	Windhill & Wrose	No Waiting At Any Time
Alma Street, Shipley	Windhill & Wrose	No Waiting At Any Time
Longhouse Lane, Denholme	Bingley Rural	No Waiting At Any Time
Sandals Road, Baildon	Baildon	No Waiting At Any Time
Dewhirst Road, Baildon	Baildon	No Waiting At Any Time
Canon Pinnington Mews, Cottingley	Bingley Rural	No Waiting At Any Time
Bingley Road, Saltaire	Shipley	Limited Waiting
Albert Road, Saltaire	Shipley	No Waiting At Any Time
Hallcliffe, Baildon	Baildon	No Waiting At Any Time
Elm Road, Shipley	Shipley	No Waiting At Any Time
Ferncliffe Road, Shipley	Shipley	No Waiting At Any Time
Castlefields Lane, Bingley	Bingley	No Waiting At Any Time
Green Road, Baildon	Baildon	No Waiting At Any Time
Wycliffe Road, Shipley	Shipley	No Waiting At Any Time
Back Crag Road, Windhill	Windhil & Wrose	No Waiting At Any Time
Low Ash Crescent, Shipley	Shipley	No Waiting At Any Time
Wilsden Road, Harden	Bingley Rural	No Waiting At Any Time
Greycourt Close & Woodsley Road, Highfield, Idle	Windhill & Wrose	No Waiting At Any Time
Back Birklands Road, Shipley	Shipley	No Waiting At Any Time
Lynton Drive, Shipley	Shipley	No Waiting At Any Time
		<b>Total Cost £25,000</b>



### Schemes Within Previous Years' Capital Programmes and their Current Stage

Location	Scheme	Ward(s)	Completion Stage
B6265 Bradford Road between its junctions with Wagon Lane and Grange Park Drive	Speed limit reduction Bingley-bound from its junction with Cottingley Drive to Bankfield Roundabout; Kerb realignment at junction of Bradford Road with Grange Park Drive.	Bingley Rural	Consultation stage regarding proposed speed limit
Carr Lane (on downhill approach to Back Park Road)	Vehicle Activated Sign	Windhill & Wrose	Construction stage
Otley Road / Warren Lane, Bingley	Signing / lining improvements to existing roundabout	Bingley	Detail design
Hirst Lane (at its junction with A650 Bingley Road)	Remove existing tactiles at top of Hirst Lane and install pedestrian guardrail.	ShIPLEY	Complete
Park Road (including its jct with Charles Street) Bingley	Two mini-roundabouts, raised zebra crossing, & vehicle activated sign.	Bingley	Construction ongoing
Moor Road, Wharfedale (from the Ilkley ward boundary to its junction with Stead Lane.	Speed limit reduction.	Wharfedale	Complete
Otley Road, Baildon	Footway build-out.	Baildon	Works have been ordered

## List of outstanding requests for Traffic Management Measures/Traffic Regulation Orders within the Shipley constituency.

**BAILDON WARD**

<b>RD NAME</b>	<b>COMPLAINT CONCERNS</b>	<b>DATE OF REQUEST</b>	<b>OFFICER COMMENT</b>	<b>BUDGET ESTIMATE (£)</b>
Baildon Road, Baildon	Speeding Traffic	17/18	Traffic calming measures	25,000
Browgate, Baildon	Zebra crossing	17/18	Conversion of existing zebra to signal crossing	35,000
Esholt Lane, Baildon	Speeding	22/23	Speed limit reduction	10,000
Green Rd, Baildon	Speeding	19/20	Traffic management measures	15,000
Hallcliffe , Baildon	Speeding/parking	17/18	Speed reducing measures	10,000
Hawkesworth Road, Baildon	Speeding	22/23	Speed limit reduction	10,000
Hoyle Court Rd/Ave, Baildon	Parking problems/outside school	17/18	Short stay parking restrictions	7,500
Lucy Hall Drive, Baildon	Speeding	17/18	Traffic management measures	15,000
Moorgate, Baildon	Speeding	17/18	20mph / Speed reducing features	20,000
Perseverance Stret and Angel Sreet, Bialdon	Parking by non-residents	22/23	Residents Permit parking scheme	9,000
Roundwood Road, Baildon	Speeding	16/17	Speed Limit Order to allow extension to existing 20mph zone/mph	10,000

Station Road, Baildon	Speeding	16/17	Speed reducing features	20,000
Station Rd/Roundwood Road	Speeding on approaches to zebra	16/17	Speed reducing features near zebra	8,000
The Grove, Baildon	Conversion of some 'limited waiting' bays into 'permit residents'	22/23	Residents Only Permit Parking	9,000
West Lane, Baildon	Speeding & traffic volume	17/18	Traffic calming measures	10,000
West Lane, Baildon	Difficulty in crossing road	22/23	Zebra crossing, or Kerb-to-kerb speed table	40,000 10,000

**BINGLEY WARD**

<b>ROAD NAME</b>	<b>COMPLAINT CONCERNS</b>	<b>DATE OF REQUEST</b>	<b>OFFICER COMMENT</b>	<b>BUDGET ESTIMATE (£)</b>
Bingley Area, Various	Area wide permit parking	17/18	Detailed feasibility study required in first instance to determine economic, technical and legal considerations	15,000
Beck Lane/Falcon Road/Fairfax Road	Seasonal parking problem involving visitors to 5 Rise Locks	17/18	A permit parking scheme to prevent long-stay parking by visitors to Five Rise Locks and assist the parking needs of residents	9,000
Brittania Street, Bingley	Long-stay commuter parking	18/19	Residents Only Permit Parking	9,000
Bromley Road, Bingley	Long-stay commuter parking	18/19	Residents Only Permit Parking	9,000
Canal Road, Evergreen Walk, Crossflatts	Long-stay commuter parking (associated with train station)	17/18	A permit parking scheme to prevent long-stay parking by commuters and assist the parking needs of residents	9,000
Clyde Street, Bingley	Long-stay commuter parking	18/19	Residents Only Permit Parking	9,000
Heights Lane, Bingley	Speeding	21/22	Speed limit reduction	10,000
Gilstead Lane, Gilstead	Difficulty in crossing road	21/22	Zebra crossing	40,000
Lady Lane, Bingley	Speeding	16/17	Traffic calming measures	20,000

Longwood Avenue and Laurel Grove, Crossflatts	Long-stay commuter parking (associated with train station and Bingley Grammar School)	17/18	A permit parking scheme to prevent long-stay parking by commuters and parents of pupils attending the nearby school, and assist the parking needs of residents – Already has 'Access Only'	9,000
Mornington Road	Zebra crossing outside school	17/18	Existing 20mph zone	40,000
Mornington Road area, Bingley	Long-stay commuter parking associated with Bingley rail station	17/18	A permit parking scheme to prevent long-stay parking by commuters and assist the parking needs of residents	9,000
Morton Lane, Crossflatts	Long-stay parking associated with the nearby school	17/18	A permit parking scheme to prevent long-stay parking by teachers.	9,000
Otley Road /Church Fold, Eldwick.	Speeding and poor visibility due to bend.	15/16	Traffic calming	10,000
Sheriff Lane, Bingley	Speeding traffic	17/18	20mph zone	14,000
The Oval, Bingley	Speeding issue	17/18	Traffic Calming	10,000

**APPENDIX 5 (Continued)**

**BINGLEY RURAL WARD**

<b>ROAD NAME</b>	<b>COMPLAINT/CONCERNS</b>	<b>DATE OF REQUEST</b>	<b>OFFICER COMMENT</b>	<b>BUDGET ESTIMATE (£)</b>
A644 Brighouse Road, Keelham	Parking by non-residents (specifically Keelham School staff & parents)	16/17	Residents Only Permit Parking Scheme	9,000
B6144 Haworth Road, Cullingworth (on approach to the hamlet just prior to Flappit Crossroads)	Speeding	20/21	Speed limit change	10,000
B6429 Bingley Road at Cowhouse Bridge, Cullingworth	Speeding	17/18	Traffic Calming	10,000
Bingley Road, Cullingworth (approximately 10 metres North East of its junction with Keighley Road)	Difficulty in crossing the road	22/23	Pedestrian refuge	13,000
Bents Lane, Wilsden	Speeding	22/23	Speed limit reduction	10,000
Church Street, Cullingworth	Parking by non-residents	16/17	Residents Only Permit Parking Scheme	9,000

Crack Lane, Wilsden	Parking by non-residents	20/21	Residents Only Permit Parking Scheme	9,000
Goitstock Terrace, Harden	Parking on the residential street by people visiting Goitstock Waterfall	20/21	Residents Only Permit Parking Scheme	9,000
Greenside Lane, Cullingworth	Abuse of school drop-off point	19/20	Need for limited waiting at school drop-off point	8,000
Halifax Road (A629) immediately south of its junction with Foreside Bottom Lane, Denholme	Long-stay parking by non-residents	22/23	Residents Only Permit Parking	9,000
Haworth Rd, Hallowes Park Rd, Sunningdale Crsct, Westhill Ave & Greenside Lane, Cull'worth	Speeding	16/17	A 20mph zone incorporating traffic calming features	30,000
Keighley Road, Cullingworth (near Ellar Carr)	Difficulty in crossing the road	22/23	Zebra crossing	40,000
Lee Lane, Wilsden	Speeding	22/23	Traffic calming	12,000
Littlelands, Cottingley	Damage to verge & obstruction	18/19	Conversion of grass verge into hard-standing	7,000
Littlelands, Cottingley	Request for traffic management	17/18	Introduce 'One-way' traffic system	10,000
Lysander Way, Cottingley	Request for residents parking scheme	17/18	A permit scheme to make existing waiting restrictions within the estate less onerous on residents	9,000

Narrow Lane, Harden	Through traffic	16/17	Point Closure	13,000
Parkside T'ce, Cullingworth	Traffic congestion	18/19	Residents Permit Parking scheme	9,000
Thornton Road (B6145), Denholme	Traffic speeds	22/23	Speed limit reduction (from 40mph to 30mph)	10,000



**SHIPLEY WARD**

<b>ROAD NAME</b>	<b>COMPLAINT CONCERNS</b>	<b>DATE OF REQUEST</b>	<b>OFFICER COMMENT</b>	<b>BUDGET ESTIMATE (£)</b>
Avondale Road, Shipley	Speeding	19/20	Introduction of additional vertical traffic calming features	10,000
Avondale Road, Shipley	Speeding	22/23	Two Vehicular Activated Signs	8,000
Bradford Road, Shipley (outside Nos.39-53)	Footway parking and vehicular obstruction	13/14	Conversion of part of footway into hard standing	9,000
Coach Road, Lower Baildon	Long stay commuter parking making parking difficult for residents	17/18	TRO to promote a permit parking scheme.	9,000
Crossbanks, Shipley	Parking difficulties for local residents	14/15	TRO for a Residents Only Permit Parking scheme.	9,000
Dallam Avenue, Saltaire	Speeding	18/19	Traffic calming (possibly priority build-outs)	12,000
Dockfield Road	Speeding traffic	21/22	Traffic Calming	12,000
George St, Shipley (between jcts with Bradford Rd & Saltaire Rd)	Long-stay parking by commuters	13/14	TRO – ‘Shared Parking’ (ie. Permit holders anytime/Non permit holders limited waiting)	9,000
Green Road (near its jct with Thompson Lane)	Difficulty in crossing road	21/22	Zebra crossing	40,000

Hall Royd Estate, Shipley	Traffic speeds & through traffic	18/19	Home zone	40,000
Jane Hills/Riverside Estate	Difficulty for residents parking at evening & night	15/16	Residents only permit parking scheme	9,000
Leyburn Grove, Shipley	Difficulty for residents parking on-street	15/16	Residents Only Permit Parking scheme	9,000
Marlborough Road, & unnamed street linking Marlborough Road and Avondale Road, Shipley	Parking by non-residents	22/23	Residents Permit parking scheme	9,000
Poplar Crescent, Shipley	Speeding	17/18	Traffic Calming	10,000
Rhodes Street/Baker Street	Parking by non-residents (particularly by Shipley College staff & students)	16/17	Residents Only Permit Parking scheme.	9,000
Saltaire Village	Request for permit parking scheme throughout village	19/20	Detailed feasibility study required in first instance to determine economic, technical, and legal considerations.	15,000
Victoria Park & Fernhill Road, Shipley	Ineffectiveness of yellow thermoplastic thumps	19/20	Replace existing yellow thermoplastic thumps with round top bituminous macadam road humps	12,000
Wellington Crescent	Speeding and through traffic	18/19	Traffic calming	9,000

**APPENDIX 5 (Continued)**

**WHARFEDALE WARD**

<b>ROAD NAME</b>	<b>COMPLAINT CONCERNS</b>	<b>DATE OF REQUEST</b>	<b>OFFICER COMMENT</b>	<b>BUDGET ESTIMATE (£)</b>
Main Street, Burley (near West Terrace)	Speeding	22/23	Speed limit reduction / traffic calming	16,000
Wellfield Estate, Burley-in-Wharefdale	Parking difficulties for residents	22/23	Residents Only Permit Parking Scheme	9,000
York Road, Burley-in-Wharfedale	Parking difficulties for residents	22/23	Residents Only Permit Parking Scheme	9,000

**WINDHILL & WROSE WARD**

<b>ROAD NAME</b>	<b>COMPLAINT CONCERNS</b>	<b>DATE OF REQUEST</b>	<b>OFFICER COMMENT</b>	<b>BUDGET ESTIMATE (£)</b>
Gaisby Lane & Livingstone Road, Wrose	Speeding traffic	22/23	Traffic calming (a speed table and speed cushions)	14,000
Javelin Close/Enterprise 5 Roundabout, Wrose	Difficulty in crossing road	15/16	Zebra crossing involving central pedestrian refuge (NB. The scheme would be jointly funded by this Committee and Bradford East Area Committee)	27,500(NB. Actual scheme cost = £55k (scheme costs to be split equally between this Committee & Bradford East Area Committee)
Kings Drive, Wrose	Obstructive parking by non-residents	17/18	TRO to introduce residents only permit parking	9,000
Poplar Crescent, Wrose	Speeding and through traffic	17/18	Extend Crag Road 20mph zone to include Poplar Crescent.	10,000
Snowden Road, Wrose	Through traffic	22/23	One-way traffic system	11,000
Westfield Lane, Wrose	Poor driver forward visibility	15/16	Road widening	10,000
Wrose Road, Wrose	Difficulty in crossing road	19/20	Zebra crossing	40,000