

Report of the Strategic Director of Children's Services to the meeting of the Children's Overview and Scrutiny to be held on 9th October 2019

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Subject:

YOUNG CARERS

Summary statement:

This report provides a requested update on the plans to meet the needs of Young Carers within the Bradford District. The Young Carers Service is a commissioned service which meets the Council's statutory duty to provide an assessment for Young Carers, as well as providing other resources following assessment.

The Carers Resource was successful in gaining the new tender from 1st April 2019 and this report is an update of their progress to date.

Previous reports have been presented; the last one was on 13th February 2019.

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Portfolio:
Children & Families
Overview & Scrutiny Area:
Children's Services

1. SUMMARY

- 1.1 This report provides an update on the needs of Young Carers following the implementation of the Children and Families Act 2014, Care Act 2014 and the Local Memorandum of Understanding (MOU) 2010, refreshed 2014 and 2017. It updates the previous annual reports presented on the 26th July 2016 and 27th September 2017 and 13th February 2019.
- 1.2 The Young Carers Service is a commissioned service which meets the Council's statutory duty to provide an assessment for Young Carers, as well as providing other resources following assessment. Previously this service contract has been rolled over for a number of years and needed to be reviewed within the year of 2018 and the service re-tendered for 2019.
- 1.3 The **Carers Resource** was successful in being awarded the contract for delivering the Young Carers Service in Bradford and the details contained in **Appendix 1** summaries the work done to date.
- 1.4 The new service is jointly commissioned with our CCG commissioners to ensure value for money and service quality. Papers have been presented at ECB (Health's Executive Commissioning Board) in October 2018 and TIG (Children & Young People's Transformation and Integration Group) in May 2018.
- 1.5 Young Carers will be an integral part of the revised Adult Carers Strategy to ensure a whole family approach is adopted to provide support to families and seamless transitions. This work is currently being developed into a strategy and action plan that will be from 2019 – 2024, it is currently in draft.
- 1.6 The Carers Resource have been in contact with ***all primary and secondary schools in the district*** introducing our service and encouraging Young Carers Champions to identify young carers for our summer activity programme.

2. BACKGROUND

- 2.1 The Children and Families Act 2014 states that "young carer" means:

'A person under 18 years of age who carries out caring tasks and assumes a level of responsibility for another person which would normally be carried out by an adult'

This is taken to include children and young people under 18 who provide regular and on-going care to a family member usually because that family member has significant unmet care needs arising from disabilities, mental health needs or substance misuse. That care can involve:

- Emotional support
- Taking responsibility – giving medication, looking after siblings, paying bills
- Physical Care - personal care, helping someone to dress or move around, cooking, cleaning

NB for information on current service provision see **(Appendix 1)**

2.2 The term Young Carer does not apply to the everyday and occasional help around the home that may often be expected of or given by children in a family. A Young Carer becomes vulnerable when the level of care-giving and responsibility to the person in need of care becomes excessive or inappropriate for the child.

2.3 The Joint Statement of Intent and Vision below will be included within the Adult and Children's strategy for Carers.

"Children and young people will be protected from inappropriate caring and have the support they need to learn, develop and thrive; to enjoy positive childhoods and to achieve their full potential and fulfils the duty to participate as laid out in the Raising Participation Age duty."

2.4 The Vision's overriding priority is prevention, ensuring Young Carers are actively protected from excessive or inappropriate caring and parenting roles are supported.

3. OTHER CONSIDERATIONS

3.1 A competitive tendering process has taken place to ensure that the contract is compliant with the Councils Contract Standing Orders and is in accordance with the principles of public procurement within EU and national legislation. The tender process has also:

- Considered the current commissioning arrangements and commissioned services in the district.
- Established through a desktop exercise, national and local guidance, policy and research around delivery of young carers services.
- Provided consultation and stakeholder engagement.
- Outlining options for the future delivery and commissioning of services for Young Carers.

3.2 Four providers submitted a bid for this tender opportunity (overall panel evaluation score for each provider listed in brackets);

- (1) Provider A, (Score of 79.2%)
- (2) Provider B (Score of 73.2%)
- (3) The Carers Resource (Score of 84.5%)
- (4) Provider C (Score of 71.7%)

3.3 What made Carers Resource stand out from the rest?

The relative advantages of the Carers Resource winning tender were:

- Demonstrated clearly how they will achieve the 4 Social Value requirements.
- Clearly explained the assessment tool, how it measured the amount and impact

of caring and how it is used to match Young Carers to the most appropriate interventions which are proportionate to their needs.

- 3.4 Consultation Details - A Stakeholder Event took place on the 11th September 2018 and Stakeholder Consultation was conducted through Survey Money. The results of the consultation and event were uploaded to YORtender
- 3.5 The new service will be jointly commissioned with our CCGs commissioners to ensure value for money and service quality. Papers have been presented at ECB (Executive Commissioning Board) in October 2018 and TIG (Children & Young People's Transformation and Integration Group) in May 2018, which have been received well. The CCGs have been heavily involved in the re-procurement of the service for young carers, ensuring that key elements around health have been integral to decision-making and planning for the new service that will be provided. This covers elements around young carers themselves, for instance, supporting them to make healthy life choices and also around health services in terms of awareness raising and identification.
- 3.6 The joint commissioning of this service provides an opportunity for greater joint working at a local level, in line with intentions to move towards a more integrated health and social care system. The benefits include streamlining of contracting, reporting and monitoring arrangements and delivery of shared objectives and plans that meet the needs of young carers. It is felt that combining resources is the most effective use and promotes a consistent and equitable service.
- 3.7 A flagging system within System One has been enabled to help identify Young Carers to School Nurses.
- 3.8 Primary care professionals have the ability to flag young carers on SystemOne which will apply a Patient Status alert on the front page of their SystemOne record to alert primary care professionals that the young person is a young carer which may impact on the care and support offered to them. The intention is to launch this guidance alongside a campaign to increase visibility of young carers in primary care through robust use of the practice register of carers, linking to any other child or young person in the household.
- 3.9 The Young Carers Service via Carers Resource contacted every primary and secondary school in the district before the summer term to identify Young Carers for their summer programme. They will continue to report on the engagement of Young Carers Champion in every school throughout the course of their work.
- 3.10 The longer term planning for Young Carers is to further embed the consideration of the need to identify and support young carers as everyday practice. This will also take place within primary care services for adults through inclusion of relevant questions around caring support in both long term condition and mental health annual reviews, as a routine element of the review and as standard at the point of discharge from an acute setting.

- 3.11 The service will continue to be monitored and audited quarterly as part of the commissioning service but as the service only started on the 1st April 2019 this report is for information mainly detailing summer activities and planning.

4. FINANCIAL & RESOURCE APPRAISAL

The funding resource implications for partners are as follows;

- City of Bradford Metropolitan District Council - £151,236
- Combined Clinical Commissioning Groups - £53,323

The annual contract value will be £204,559 per annum and we will procure for a 3 year contract 2019/20 to 2021/22 with the option to extend by one year and one further year.

There are no options for consideration presented as this is a statutory duty for the Council and its partners and part of the annual programme of work for the scrutiny committee.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

The work undertaken by the providers and partners in relation to Young Carers, contributes to the Council priorities by ensuring: Young Carers are safe; that they are supported to achieve the best outcomes they can in relation to their education; and their emotional well being is monitored with support offered as and when needed.

6. LEGAL APPRAISAL

None.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

None.

7.2 SUSTAINABILITY IMPLICATIONS

None.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

None .

7.4 COMMUNITY SAFETY IMPLICATIONS

None.

7.5 HUMAN RIGHTS ACT

None.

7.6 TRADE UNION

None.

7.7 WARD IMPLICATIONS

The service is District Wide.

7.8 IMPLICATIONS FOR CORPORATE PARENTING

None

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

This was considered in the tendering process.

8. NOT FOR PUBLICATION DOCUMENTS

None.

9. OPTIONS

None

10. RECOMMENDATIONS

- 10.1 That the Overview and Scrutiny receive the report for information, note the progress and support continued development in our jointly commissioned service.
- 10.2 That the Committee continue to receive annual reports from the service and that these are scheduled for June 2020 to give the service time to report on a full year of activity.

11. APPENDICES

Appendix 1 – Information on progress from Carer Resource

12. BACKGROUND DOCUMENTS

Overview and Scrutiny Report Feb 2019.