

Report of the Strategic Director Place to the meeting of Regeneration and Environment Overview and Scrutiny Committee to be held on 9 July 2019

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Subject:

CONTRACTS OVER £2M - WYKE COMMUNITY SPORTS VILLAGE PROJECT

Summary statement:

The Council's approved Sports Pitch Investment Programme in response to the newly adopted District Playing Pitch Strategy includes the Wyke Community Sports Village as the first project to be delivered. This project is currently expected to cost in the region of £5.5m with competitive tenders due to be issued in the next 3 months.

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Portfolio:

Healthy People and Places

Overview & Scrutiny Area:

Regeneration & Environment

1. SUMMARY

The Council's approved Sports Pitch Investment Programme in response to the newly adopted District Playing Pitch Strategy includes the Wyke Community Sports Village as the first project to be delivered. This project is currently expected to cost in the region of £5.5m with competitive tenders due to be issued in the next 4 months

2. BACKGROUND

2.1 2019 Playing Pitch Strategy

The overall objective of the District's new 2019 Playing Pitch Strategy (PPS) is to deliver a hierarchy of outdoor playing pitch and ancillary facilities that meets current and future demand and seeks to address declining playing numbers within the key sports of football, cricket, rugby (both League and Football Union), tennis and athletics. The National Governing Bodies (NGB) of these sports together with Sport England have worked in partnership with the Council to deliver the PPS with a vision that :-

Bradford will aim to provide a network of high quality outdoor sports facilities that are conducive to sustaining and increasing participation in sport and bring together all partners to ensure a co-ordinated approach to supply and demand.

The District's new PPS was adopted by the Executive on 11 June 2019 and provides a clear, strategic framework for the future maintenance and improvement of existing playing pitches and ancillary facilities up to 2030 (in line with the Bradford Local Plan period).

The PPS Action Plan identifies the provision of 'District hub' sites as a key component to meet and deliver the objectives of the PPS. Wyke Community Sports Village (WCSV) is the first of the District hub sites to be delivered.

2.2 Hub Model

The principle of creating hub sites is based on improving the quality, quantity and management of outdoor sport provision; and significantly increasing access and opportunities for wider community engagement: whilst reducing the level of revenue subsidy required through maximising pitch/facility use.

The hub delivery model developed to deliver the programme for the Bradford District creates a hierarchy of hub provision consisting of:

- Five local multi-sports hub sites, one in each of the five distinct district administrative areas
- Three district-wide multi-sports hub sites. Wyke Community Sports Village will be a new build facility with the remaining two sites at Myra Shay Recreation Ground and Marley Sports Centre consisting of both refurbishment and, where appropriate, extension.
- An as yet unconfirmed number of single pitch and individual pitch site improvement projects. These will consist, in the majority, of refurbishment and/or upgrading of both existing grass pitches and changing facilities or in a

number of cases the provision of ancillary changing facilities.

2.3 Sports Pitches Investment Programme

The PPS identifies the need for all partners to ensure a co-ordinated investment approach to meet current and projected demand.

The Council has therefore developed an overall investment programme to reflect the stated funding intentions of its partners. The total value of the programme is £15m with grant funding and asset sales projected at £5m leaving a net capital funding requirement of £10m by the Council.

This programme was presented to, and approved by, Executive on 11 June having already received approval from the Project Appraisal Group (PAG) on 9 May 2019.

2.4 Grant Funding

External partner funding through grants will be provided mainly by Sport England and the individual sports' NGBs. The Wyke Community Sports Village project will attract grants of £1m, £0.5m confirmed from the Football Foundation with a further £0.5m identified through British Cycling with the application currently being assessed at Stage Two and the full decision expected within 3 months.

2.5 Sale to Invest

A key revenue component for the investment programme will identify either redundant/ and or surplus playing fields together with low value playing field sites (for example, one/two pitch sites with no changing provision and/or no car parking) and other recreational land holding which are not required to meet either current or future need for formal and informal recreation use.

Currently two such sites have been identified at Shetcliffe Lane and Dick Lane with proceeds from Shetcliffe Lane to be used to part fund WCSV.

2.6 Wyke Community Sports Village

The WCSV project will be the first multi-sport hub at the centre of the Council's Sports Pitches Investment Plan for the PPS and is currently being progressed with the design team appointed under the Sports Facilities Plan.

The project includes an artificial grass pitch as well as renovation of the existing grass pitches. The cycling provision features a regional close looped cycle track together with cyclo-cross, training areas and a pump track. Changing rooms, car parking and a large community space that can be utilised for health, education and other co-location opportunities are also included..

This particular project also demonstrates key elements of the Investment Programme funding model through external grant support, use of capital programme funds and the 'sale to invest' element from disposal of a surplus playing field.

3 PROCUREMENT CONSIDERATIONS

- 3.1 It is the intention of the Service to use a Design and Build contract for the delivery of the project, administered and managed by Rex Proctor & Partners. The tender process will utilise the newly created Bradford Framework for Construction in line with the Councils Standing Orders.
- 3.2 This proposed contract will include Social Value as 10% of the overall marks available in the evaluation of bids, as prescribed within the Council's policy. At least one objective from each of the Social Value Sets (Business Dynamism, Good Jobs, Human Development and Social Cohesion) will be included with the following as indicative at this stage:-
- Support the Bradford local economy by spending 25% of total expenditure in the local supply chain
 - Support Bradford young people into work by delivering employability support (e.g. CV advice, mock interviews, careers guidance) to 10 school and college students
 - Coordinate and run a Bradford befriending scheme to reduce social isolation, and prevent the consequences of social isolation for 5 older people
 - Provide 40 hours volunteering to support Bradford based community projects and activities.

4. FINANCIAL & RESOURCE APPRAISAL

Funding for Wyke Community Sports Village Hub is as follows:-

Funding Type	£000
Grant Funds	1,000
Insurance Funds	260
Funding currently in the capital plan	493
Sale of Shetcliffe Lane	1,600
Corporate Resource Requirement	2,170
Total	5,523

Financial analysis anticipates a modest revenue surplus of approximately £80k per annum based on realistic expenditure assumptions and prudent income projections.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 Any significant deterioration of or failure to meet current or future projected demand of sports pitches and their ancillary facilities in the District would cause both reputational and also financial damage to the Councils Sports Pitches assets.
- 5.2 There is a reputational risk to the Council if the funding Programme is not approved as the sport's National Governing Bodies and Sport England investment programmes are produced in conjunction with the outcomes and deliverability of the PPS's agreed Action Plan which references and includes the proposed Councils Sports Pitches Investment Programme.

- 5.3** It is likely that the estimated project costs contained within the Programme will be adequate given that the specialist research and design activity already engaged for the Wyke Community Sports Village have provided robust and reliable project costs to allow informed decisions to be made prior to the build of this project. This strategy will also be engaged for each of the subsequent proposed major hub sites.

6. LEGAL APPRAISAL

- 6.1** All procurement activity must be undertaken in accordance with Council's Contract Standing Orders and in line with internal governance requirements.
- 6.2** Any disposals of land will have to be in accordance with appropriate legislative requirements, including (but not limited to) should the disposal of land be at less than best consideration: disposals of open space land: or any disposal that might constitute state aid.
- 6.3** Those organisations providing grant funding may wish to place charges on the land that is the subject of the funding and in line with internal governance requirements.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

WCSV and other projects within the Sports Pitches Investment Programme aim to deliver the objectives of the Council's Organisational Equalities Culture by ensuring sports pitches and ancillary facilities are well run, fit for purpose, and fair and inclusive in their approach.

The Programme recognises and supports equality of opportunity between different groups through provision of relevant, accessible and in some cases bespoke pitches and facilities.

An Equality Impact Assessment (EIA) is in place.

7.2 SUSTAINABILITY IMPLICATIONS

WCSV and other projects within the strategy seek to deliver the most sustainable sports pitches and ancillary facilities provision achievable over a 15-20 year period and beyond through the capital investment programme.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

Creating multi-sports sites which share ancillary facilities will replace existing outdated high energy use facilities. The proposed new-build sports hubs and where possible the refurbished hubs will be designed to include energy reduction systems and be more efficient reducing both fuel use and their carbon footprint in both build and operation.

New build hub sites will be placed as far as possible to link with public transportation hubs and links to reduce car dependency. The Wyke Community Sports Village will link through to the Sustrans Route 66 cycle way, this section is the Spen Valley Greenway which creates a road free route to the facility along a line between Dewsbury and the Euroway trading estate. There are cycle paths and segregated facilities from Bierley and Bowling and work will be done to facilitate user access from these areas with no need for cars to access the facilities

7.4 COMMUNITY SAFETY IMPLICATIONS

There are no known Community Safety Implications arising from this report. Safe well maintained, quality playing pitches provide a resource for engaging people in positive activity which can act as a diversion from crime and anti social behaviour.

7.5 HUMAN RIGHTS ACT

There are no known Human Rights Implications arising from this report.

7.6 TRADE UNION

There are no TUPE considerations or significant staffing implications arising from this report although the Trade Unions will be consulted as required through the Council's IR Framework.

7.7 IMPLICATIONS FOR CORPORATE PARENTING

There are no known corporate parenting implications arising from this report.

7.8 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

Implementation of this project will not affect the current and compliant processes in place to ensure privacy of personal data in accordance with the legislation in place.

7.9 SOCIAL VALUE

The Public Services (Social Value) Act 2012, allows the Council like any other public body to consider the social, economic and environmental benefits of their approach to the procurement of a public contract before the process commences.

At its meeting of Tuesday, 21 March 2017 the Council determined to consider inclusive growth through Social Value in all public procurement. Whilst the Act is specifically applicable to 'over EU threshold' services contracts, the Council holds that it is good practice to consider a scalable and proportionate application of the principles of Social Value to any contract of any value.

Contract award criteria shall be assessed using the evaluation criterion set out in the Council's template procurement documents.

8. NOT FOR PUBLICATION DOCUMENTS

None

9. RECOMMENDATIONS

REOS note that the Strategic Director, Place will be entering into the following contract valued over £2m and that the matter has been duly reported in accordance with the Council's Constitution:-

Wyke Community Sports Village

10. APPENDICES

N/A

11. BACKGROUND DOCUMENTS

N/A