

Report of the Director of Finance to the meeting of the Council to be held on 21 February 2019

Document U

Subject:

The Council's Revenue Estimates for 2019/20

Summary statement:

The report provides Members with details of the Council's Revenue Estimates for 2019/20 and 2020/21

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Overview & Scrutiny Area:
Corporate

THE COUNCIL'S REVENUE ESTIMATES FOR 2019/20

1.0 PURPOSE

1.1 This report proposes the estimates of net revenue expenditure be recommended to Council for approval as the Council's balanced revenue budget for 2019/20 and that Executive recommend to Council for approval budget savings proposals for 2020/21.

It also forecasts the revenue position for 2021/22.

1.2 The revenue estimates are part of the overall budget proposal for the Council which includes:

- the recommended Capital Investment Plan (Document BB)
- the allocation of the Schools Budget 2019/20 (Document BA).

1.3 This report is submitted to enable the Executive to make recommendations to Budget Council on the setting of the 2019/20 budget and the Council Tax for 2019/20, as required by Part 3C of the Council's Constitution.

2.0 PROPOSED REVENUE BUDGET 2019/20 and BUDGET SAVINGS PROPOSALS FOR 2020/21

2.1 The balanced 2019/20 revenue budget is predicated on total available general resources (Council Tax income, Business Rates income, general government grant and use of reserves) of £359.911m in 2019/20.

2.2 The total expenditure takes account of changes to the underlying (base) level of expenditure at the start of the year arising from:

- The net effect of previous years' policy decisions, including decisions made by Budget Council in February 2018 in respect of 2019/20 which amounted to a net reduction in the budget of £12.839m (Appendix D). Appendix E sets out amendments to the February 2018 decisions with a net reduction to the budget of £1.587m in 2019/20 with a cumulative reduction of £19.932m by 2022/23.
- New proposals amounting to a reduction in the budget of £0.636m in 2019/20 rising to a cumulative reduction of £3.322m by 2020/21. (Appendix C)
- Provision to pay the agreed second year of the two year pay offer and a forecast 2%¹ increase for 2020/21 and 2021/22.
- Price increases (an average of 2.0% applied to contract budgets, 2.5% to utilities and specific indexation applied to income budgets)
- The impact on the Council's funding arising from 2019/20 Local Government Settlement
- Council's decisions about changes to Council Tax, a total increase of 2.99%
- Additional expenditure to deal with recurrent Service pressures
- One-off and transitional investment in other services
- Public Health Grant reductions and estimates on other specific grants not yet announced
- Service and non Service savings

¹ Please note Executive Document AZ 19/02/219 contained a typographical error and should have read 2%

2.3 Key changes since the publication of the Proposed Financial Plan updated 2019/20 to 2020/21 (Doc Z) are:

- One off net increase in funding as a result of the local government financial settlement of £0.5m
- Net increase of funding for 2019/20 relating to the 75% business rate pool for North and West Yorkshire of £3.7m
- In consultation with the Executive, and in light of the continued improvement work around the Council's response to the recent OFSTED judgement, an additional £6.5m in an Investment Fund for Children's Social Care funded from the Transition and Risk Reserve (£4.5m) and a re-phasing of saving 4C2 Early Years (£2m). Of this, £1.2m will be released immediately to fund additional social work capacity and further improvement work. This funding is to be held centrally and released via approval of a board comprising the Leader of the Council, relevant portfolio holder and senior officers. As part of the assessment of the wider Children's Services budget and the investment of £6.5m, this has enabled £0.5m to be identified from existing resources to meet growing demand on the Special Educational Needs budget. Performance in this service needs to improve and redirecting funding into this area should accelerate the progress required.
- Increase in Council Tax base of £0.7m as per Calculation of Bradford's Council Tax Base and Business Rates Base for 2019/20 – Executive 8 January 2019 – (Doc AF)
- Reduction to savings proposal re Welfare Advice (6X1) Appendix C by £500k in 2020/21
- Reduction to saving proposal re Street Cleansing (4E5) Appendix D by £500k in 2019/20.

2.4 The summary position is shown at Appendix A, with further detail in Appendices B to F.

- Recurrent pressures and investment proposals(Appendix B)
- New budget proposals (Appendix C)
- Schedule of 2020/21 proposals that have been subject to consultation up to 27th January 2019 (2019/20 for reference only) (Appendix D)
- Schedule of proposed amendments to previous budget decisions (Appendix E)
- Proposed Use of reserves statement (Appendix F).

3.0 COUNCIL TAX IMPLICATIONS

3.1 In setting the Council Tax for 2019/20, Council will have regard to the Council Tax base approved by the Executive on 8 January 2019. The Council will also wish to note the precepts of the parish and town councils, of the West Yorkshire Fire and Rescue Authority (WYFRA) and the Police and Crime Commissioner for West Yorkshire as detailed below.

4.0 MATTERS RELATING TO 2019/20 FINANCIAL POSITION

4.1 The 2018/19 financial position is contingent upon the 2018/19 audited out-turn. The Executive is therefore asked to give the s151 Officer authority to secure the best position for the Council in respect of 2019/20 in preparing the Final Accounts for 2018/19.

5.0 RISK MANAGEMENT

- 5.1 The uncertainties regarding the funding that will be available to the Council are considered within the Section 151 Officer's Report (Document BC).

6.0 LEGAL APPRAISAL

- 6.1 It is necessary to ensure that Executive have comprehensive information when considering the recommendations to make to Council on the budget for 2019/20 and the budget savings proposals for 2020/21 at their meeting on 19 February 2019. It is a legal requirement that Members have regard to all relevant information. The information in this report and any updated information produced to Executive on 19 February 2019 following their consideration on 5 February 2019 of the feedback received to date from the on-going consultation processes and their consideration of equality issues are considered important in this context. It will also be necessary to consider any further information produced subsequent to the 19 February 2019 Executive meeting.

7.0 OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

- 7.1.1 The equality implications of the new budget proposals and the proposed amendments to previous budget decisions were highlighted in the separate report presented to the meeting of Executive on 5 February 2019 (Document AR) together with the Addendum to that Report circulated to Executive on 5 February 2019, together with any further feedback to Executive on 19 February 2019. The equality implications of the 2019/20 proposals previously approved by Budget Council in February 2018 were fully considered by Council at that time.

- 7.1.2 Equality impact assessments are undertaken on all budget proposals. Where impacts are identified on particular protected characteristic groups, the assessments are published, consulted on and then further updated reflecting on any feedback received. These updated assessments for the 2019/20 and 2020/21 proposals are accessible via this link

<https://www.bradford.gov.uk/your-council/council-budgets-and-spending/equality-impact-assessments/>

Elected Members should consider the Equality Impact Assessments in full.

The consultation provides the opportunity for the Council to better understand:

- The consequences for individuals with protected characteristics affected by changes, particularly related to proposals relating to social care;
- Any cumulative impact on groups with protected characteristics.

7.2 SUSTAINABILITY IMPLICATIONS

- 7.2.1 There are no direct sustainability implications resulting from this report.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

- 7.3.1 There are no direct greenhouse gas emissions implications resulting from this

report.

7.4 COMMUNITY SAFETY IMPLICATIONS

- 7.4.1 Community safety implications of specific new budget proposals were highlighted in a separate report presented to the meeting of Executive on 5 February 2019 at paragraph 11.4 (Document AR).

7.5 HUMAN RIGHTS ACT

- 7.5.1 Any human rights implications resulting from this report are referred to in the Equality Impact Assessments.

7.6 TRADE UNION

- 7.6.1 The Interim Trade Union feedback on the Council's new budget proposals and the proposed amendments to previous budget decisions was detailed in a separate report presented to the meeting of Executive on 5 February 2019 (Document AS) together with any further feedback to Executive on 19 February 2019.. The Trade Union feedback on the proposals previously approved by Budget Council in February 2018 was fully considered by Council at that time.

7.7 WARD IMPLICATIONS

- 7.7.1 In general terms, where proposed cuts affect services to the public, the impact will typically be felt across all wards. Some proposals will have a more direct local impact on individual organisations and/or communities.

7.8 IMPLICATIONS FOR CORPORATE PARENTING

- 7.8.1 Any implications for corporate parenting are addressed in the detailed budget proposals

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

None.

8.0 RECOMMENDATIONS TO COUNCIL

8.1 REVENUE ESTIMATES 2019/20

- (a) That the Base Revenue Forecast of £384.022m for 2019/20 as set out in this report "U" (Revenue Estimates) be approved.
- (b) That Executive Document "U" and the consequent net reduction in investments of £0.947m in 2019/20 be approved.
- (c) That Executive Document "U" and the service savings and additional income of £23.164m in 2019/20 be approved.
- (d) That it be noted that within the revenue budget there is a net use of £1.460m in revenue reserves in 2019/20.

- (e) That Executive Document “U” and the service savings proposals for 2020/21 be approved, requiring the Chief Executive, Strategic Directors and Directors to take necessary action during 2019/20 to ensure those savings are fully achievable for 2020/21.
- (f) That the comments of Director of Finance set out in Executive Document “V” on the robustness of the estimates and the adequacy of reserves taking account of the recommendations made at 8.1(a) to (e) above be noted.

8.2 PROPOSED COUNCIL TAX 2019/20

- 8.2.1 That it be noted that the projected council tax base and expenditure forecasts outlined in this report together with the 2019/20 resources and the budget variations approved at 8.1(b) and 8.1(c) above produce a proposed Band D council tax of £1,373.07 for 2019/20.

8.3 PAYMENT DATES FOR COUNCIL TAX AND NATIONAL NON-DOMESTIC RATES

- 8.3.1 That the first instalment date for payment of National Non-Domestic Rates and Council Tax shall be specified by the s151 Officer.

8.4 DELEGATION TO OFFICERS

- 8.4.1 That for the avoidance of doubt and without prejudice to any of the powers contained in Article 14 of Part 2 of the Council's Constitution on the Function of Officers, the s151 Officer shall have full delegated powers to act on behalf of the Council on all matters relating to the Council Tax, Non-Domestic Rates and Accounts Receivable Debtors including (without prejudice to the generality of the delegation) entry into the 75% business rate pilot, assessments, determinations, recovery, enforcement and, in accordance with the statutory scheme, full delegated powers to act on behalf of the Council with regard to all aspects of the granting of Discretionary and Hardship Rate Relief to qualifying ratepayers.

8.5 PREPARATION OF ACCOUNTS

- (a) That in preparing the Final Accounts for 2018/19, the s151 Officer be empowered to take appropriate steps to secure the best advantage for the Council's financial position.
- (b) That the s151 Officer be empowered to deal with items which involve the transfer of net spending between the financial years 2018/19 and 2019/20 in a manner which secures the best advantage for the Council's financial position.
- (c) That the s151 Officer report any action taken in pursuance of 8.5(a) and 8.5(b) above when reporting on the Final Accounts for 2018/19.

8.6 COUNCIL TAX REQUIREMENT 2019/20

- (a) That the council tax base figures for 2019/20 calculated by the Council at its meeting on 8 January 2019 in respect of the whole of the Council's area and individual parish and town council areas be noted.
- (b) That the only special items for 2019/20 under Section 35 of the Local Government Finance Act 1992 are local parish and town council precepts and

no expenses are to be treated as special expenses under Section 35(1) (b) of that Act.

- (c) That the Council Tax Requirement, excluding parish and town council precepts, be calculated as follows:

Gross expenditure	£1,167,173,936
Income	£969,719,400
Council Tax requirement	£197,454,536
Council tax base	142,200
Basic amount of council tax	£1,388.57
Adjustment in respect of parish and town council precepts	£ 15.50
Basic amount excluding parish and town councils	£1,373.07

- (d) That the precepts of parish and town councils be noted and the resulting basic council tax amounts for particular areas of the Council be calculated as follows:

<u>Parish or Town Council Area</u>	<u>Local Precept</u> £	<u>Council Tax Base</u>	<u>Parish/Town Council Tax</u> £	<u>Whole Area Council Tax</u> £	<u>Basic Council Tax Amount</u> £
Addingham	98,800	1,738	56.85	1,373.07	1,429.92
Baildon	282,500	6,278	45.00	1,373.07	1,418.07
Bingley	172,540	8,627	20.00	1,373.07	1,393.07
Burley	201,442	2,983	67.53	1,373.07	1,440.60
Clayton	60,474	2,407	25.12	1,373.07	1,398.19
Cullingworth	30,424	1,221	24.92	1,373.07	1,397.99
Denholme	38,230	1,137	33.62	1,373.07	1,406.69
Harden	28,700	820	35.00	1,373.07	1,408.07
Haworth, Crossroads and Stanbury	84,048	2,267	37.07	1,373.07	1,410.14
Ilkley	330,615	7,095	46.60	1,373.07	1,419.67
Keighley	506,137	15,010	33.72	1,373.07	1,406.79
Menston	117,774	2,181	54.00	1,373.07	1,427.07
Oxenhope	30,480	1,016	30.00	1,373.07	1,403.07
Sandy Lane	15,876	882	18.00	1,373.07	1,391.07
Silsden	76,792	2,942	26.10	1,373.07	1,399.17
Steeeton with Eastburn	57,862	1,717	33.70	1,373.07	1,406.77
Wilsden	53,502	1,745	30.66	1,373.07	1,403.73
Wrose	17,740	2,087	8.50	1,373.07	1,381.57
Total of all local precepts	2,203,936	62,153			

- (e) That the council tax amounts for dwellings in different valuation bands in respect of the Council's budget requirement, taking into account parish and town council precepts applicable to only part of the Council's area, be calculated as follows,

	Council Tax Amount for Each Valuation Band							
	<u>Band A</u> £	<u>Band B</u> £	<u>Band C</u> £	<u>Band D</u> £	<u>Band E</u> £	<u>Band F</u> £	<u>Band G</u> £	<u>Band H</u> £
All parts of the Council's area other than those below	915.38	1,067.94	1,220.51	1,373.07	1,678.20	1,983.32	2,288.45	2,746.14
The parish and town council areas of:								
Addingham	953.28	1,112.16	1,271.04	1,429.92	1,747.68	2,065.44	2,383.20	2,859.84
Baildon	945.38	1,102.94	1,260.51	1,418.07	1,733.20	2,048.32	2,363.45	2,836.14
Bingley	928.71	1,083.50	1,238.28	1,393.07	1,702.64	2,012.21	2,321.78	2,786.14
Burley	960.40	1,120.47	1,280.53	1,440.60	1,760.73	2,080.87	2,401.00	2,881.20
Clayton	932.13	1,087.48	1,242.84	1,398.19	1,708.90	2,019.61	2,330.32	2,796.38
Cullingworth	931.99	1,087.33	1,242.66	1,397.99	1,708.65	2,019.32	2,329.98	2,795.98
Denholme	937.79	1,094.09	1,250.39	1,406.69	1,719.29	2,031.89	2,344.48	2,813.38
Harden	938.71	1,095.17	1,251.62	1,408.07	1,720.97	2,033.88	2,346.78	2,816.14
Haworth, Crossroads and Stanbury	940.09	1,096.78	1,253.46	1,410.14	1,723.50	2,036.87	2,350.23	2,820.28
Ilkley	946.45	1,104.19	1,261.93	1,419.67	1,735.15	2,050.63	2,366.12	2,839.34
Keighley	937.86	1,094.17	1,250.48	1,406.79	1,719.41	2,032.03	2,344.65	2,813.58
Menston	951.38	1,109.94	1,268.51	1,427.07	1,744.20	2,061.32	2,378.45	2,854.14
Oxenhope	935.38	1,091.28	1,247.17	1,403.07	1,714.86	2,026.66	2,338.45	2,806.14
Sandy Lane	927.38	1,081.94	1,236.51	1,391.07	1,700.20	2,009.32	2,318.45	2,782.14
Silsden	932.78	1,088.24	1,243.71	1,399.17	1,710.10	2,021.02	2,331.95	2,798.34
Steeton with Eastburn	937.85	1,094.15	1,250.46	1,406.77	1,719.39	2,032.00	2,344.62	2,813.54
Wilsden	935.82	1,091.79	1,247.76	1,403.73	1,715.67	2,027.61	2,339.55	2,807.46
Wrose	921.05	1,074.55	1,228.06	1,381.57	1,688.59	1,995.60	2,302.62	2,763.14

- (f) That it be noted that for the year 2019/20 the Police and Crime Commissioner and West Yorkshire Fire and Rescue Authority (WYFRA) have indicated the following precepts, to be confirmed.

<u>Precept Amount</u> £	<u>Council Tax Amount for Each Valuation Band</u>							
	<u>Band A</u> £	<u>Band B</u> £	<u>Band C</u> £	<u>Band D</u> £	<u>Band E</u> £	<u>Band F</u> £	<u>Band G</u> £	<u>Band H</u> £
<u>West Yorkshire Fire and Rescue Authority *</u>								
9,184,700	43.06	50.24	57.41	64.59	78.94	93.30	107.65	129.18
<u>Police and Crime Commissioner for West Yorkshire</u>								
26,584,290	124.63	145.41	166.18	186.95	228.49	270.04	311.58	373.90

- (g) That having calculated the aggregate in each case of the amounts at (e) and (f) above, the Council set the following amounts of council tax for 2019/20 in each of the categories of dwellings shown below:

	<u>Band A</u> £	<u>Band B</u> £	<u>Band C</u> £	<u>Band D</u> £	<u>Band E</u> £	<u>Band F</u> £	<u>Band G</u> £	<u>Band H</u> £
All parts of the Council's area other than those below	1,083.07	1,263.59	1,444.10	1,624.61	1,985.63	2,346.66	2,707.68	3,249.22
The parish and town council areas of:								
Addingham	1,120.97	1,307.81	1,494.63	1,681.46	2,055.11	2,428.78	2,802.43	3,362.92
Baildon	1,113.07	1,298.59	1,484.10	1,669.61	2,040.63	2,411.66	2,782.68	3,339.22
Bingley	1,096.40	1,279.15	1,461.87	1,644.61	2,010.07	2,375.55	2,741.01	3,289.22
Burley	1,128.09	1,316.12	1,504.12	1,692.14	2,068.16	2,444.21	2,820.23	3,384.28
Clayton	1,099.82	1,283.13	1,466.43	1,649.73	2,016.33	2,382.95	2,749.55	3,299.46
Cullingworth	1,099.68	1,282.98	1,466.25	1,649.53	2,016.08	2,382.66	2,749.21	3,299.06
Denholme	1,105.48	1,289.74	1,473.98	1,658.23	2,026.72	2,395.23	2,763.71	3,316.46
Harden	1,106.40	1,290.82	1,475.21	1,659.61	2,028.40	2,397.22	2,766.01	3,319.22
Haworth, Crossroads and Stanbury	1,107.78	1,292.43	1,477.05	1,661.68	2,030.93	2,400.21	2,769.46	3,323.36
Ilkley	1,114.14	1,299.84	1,485.52	1,671.21	2,042.58	2,413.97	2,785.35	3,342.42
Keighley	1,105.55	1,289.82	1,474.07	1,658.33	2,026.84	2,395.37	2,763.88	3,316.66
Menston	1,119.07	1,305.59	1,492.10	1,678.61	2,051.63	2,424.66	2,797.68	3,357.22
Oxenhope	1,103.07	1,286.93	1,470.76	1,654.61	2,022.29	2,390.00	2,757.68	3,309.22
Sandy Lane	1,095.07	1,277.59	1,460.10	1,642.61	2,007.63	2,372.66	2,737.68	3,285.22
Silsden	1,100.47	1,283.89	1,467.30	1,650.71	2,017.53	2,384.36	2,751.18	3,301.42
Steeton with Eastburn	1,105.54	1,289.80	1,474.05	1,658.31	2,026.82	2,395.34	2,763.85	3,316.62
Wilsden	1,103.51	1,287.44	1,471.35	1,655.27	2,023.10	2,390.95	2,758.78	3,310.54
Wrose	1,088.74	1,270.20	1,451.65	1,633.11	1,996.02	2,358.94	2,721.85	3,266.22

- (h) That Council notes the movement in Band D equivalent charges for 2019/20 over 2018/19 as set out in the table below.

	Council Tax 2019-20	Council Tax 2018-19	Percentage change 2019-20 on 2018-19
	Band D Equivalent	Band D Equivalent	
Bradford Metropolitan District Council	1,373.07	1,333.21	2.99%
West Yorkshire Fire and Rescue Authority	64.59	62.72	2.99%
West Yorkshire Police Authority	186.95	162.95	14.7%
Local (Parish Council) Precepts:			
Addingham	56.85	57.47	-1.1%
Baildon	45.00	31.70	41.9%
Bingley	20.00	16.31	22.6%
Burley	67.53	65.00	3.9%
Clayton	25.12	22.56	11.3%
Cullingworth	24.92	24.64	1.1%
Denholme	33.62	28.41	18.3%
Harden	35.00	25.00	40.0%
Haworth etc	37.07	26.63	39.2%
Ilkley	46.60	40.39	15.4%
Keighley	33.72	33.72	0.0%
Menston	54.00	54.00	0.0%
Oxenhope	30.00	27.00	11.1%
Sandy Lane	18.00	17.79	1.2%
Silsden	26.10	25.89	0.8%
Steeton/ Eastburn	33.70	30.00	12.3%
Wilsden	30.66	29.72	3.2%
Wrose	8.50	7.50	13.3%

* The West Yorkshire Fire and Rescue Authority will be setting their precept on Thursday 21 February 2019]. The amount shown in the above table is the estimated precept based on a 2.99% increase. If the precept set by WYFRA is different to the estimate contained in this report Members will be subsequently advised accordingly and the tax tables duly amended.

9.0 BACKGROUND DOCUMENTS

- 9.1 Proposed Financial Plan updated 2019/20 – 2020/21 - Executive Report 4 December 2018 (Doc Z)
- 9.2 2019/20 Budget Update– Executive Report 5 February 2019 (Doc AQ)
- 9.3 Consultation Feedback and Equality Assessments for the 2019/20 Council Budget and proposals for 2020/21 – Executive Report 5 February 2018 (Doc AR) and the addendum to that report circulated to Executive on 5 February 2019
- 9.4 Interim Trade Union Feedback on the Council’s Budget Proposals for 2019/20 and 2020/21 - Executive Report 5 February 2019 (Doc AS)
- 9.5 Section 151 Officer’s Report – Executive 19 February 2019 – (Doc V)
- 9.6 Calculation of Bradford’s Council Tax Base and Business Rates Base for 2019/20 – Executive 8 January 2019 – (Doc AF)

10.0 APPENDICES

- 10.1 Appendix A - Council Cumulative Budget 2018/19 and outlook for 2020/21
- 10.2 Appendix B - Recurring pressures and investment proposals
- 10.3 Appendix C - New Proposals subject to consultation
- 10.4 Appendix D - Schedule of 2020/21 proposals subject to consultation (2019/20 for reference only)
- 10.5 Appendix E - Proposed schedule of amendments to previous budget decisions
- 10.6 Appendix F - Proposed Use of Reserves statement

Appendix A- COUNCIL CUMULATIVE BUDGET 2019/20 and 2020/21 and outlook to 2021/22

	2019/20 Budget £'000	2020/21 Budget £'000	2021/22 Budget £'000
NET EXPENDITURE			
2018/19 Base Budget	358,110	358,110	358,110
Reversal of non recurring investment	(649)	(1,216)	(1,716)
Recurring pressures (Appendix B)	16,077	16,617	17,177
Sub total	373,538	373,511	373,571
FUNDING CHANGES	(3,179)	57,513	58,488
INFLATION	13,663	25,894	34,229
Base Net Expenditure Requirement	384,022	456,918	466,288
Demographic pressures in Adults	1,545	3,221	4,721
Children's demographic pressure	625	1,250	1,250
Children's investment fund	6,100	400	0
Termination costs	(4,500)	0	(4,500)
Transformation fund	(2,500)	(2,500)	(2,500)
Capital financing and central budget adjustments	(2,217)	918	3,951
Public Health reduction in expenditure due to grant cut	(1,087)	(1,087)	(1,087)
2018/19 Budget decisions (Appendix D)	(12,839)	(23,072)	(23,072)
Amended prior Budget decisions (Appendix E)	(1,587)	(6,064)	(14,443)
New Budget proposals for consultation 2019/20 and 2020/21 (Appendix C)	(636)	(3,322)	(3,322)
Release of MRP overprovision from previous years	(6,520)	0	0
Net reduction in carbon commitment costs	(345)	(345)	(345)
Apprenticeship levy reduction	(150)	(150)	(150)
Net Expenditure Requirement	359,911	426,167	426,791
RESOURCES			
Localised Business Rates	(95,000)	(125,747)	(126,342)
Collection Fund surplus 2018/19	(1,200)	0	0
Top Up Business Rate Grant	(67,000)	(69,462)	(70,851)
Use of Reserves (Appendix F)	(1,460)	(900)	0
Council Tax	(195,251)	(202,148)	(207,253)
Total Resources	(359,911)	(398,257)	(404,446)
Budget shortfall	0	27,910	22,345
Memorandum			
Council Tax base	142,200	142,950	143,700
Council Tax Band D	£1,373	£1,414	£1,442

Appendix B
Recurring pressures and investment proposals
(impact is shown on an incremental basis)

Ref.	Description of proposal	2019-20 Impact £'000	2020-21 Impact £'000	2021-22 Impact £'000
	Better Health Better Lives			
ARP6.1	Investment into Adult Social Care to cover structural overspend	6,000		
CRP6.1	Additional investment for Looked After Children	2,375		
CRP6.2	Additional investment for Children's Social Workers pay	1,050		
CRP6.3	Additional posts in Children's social care	581		
CRP6.4	Ofsted inspection contingency	1,500		
	Total Better Health Better Lives	11,506	0	0
	Great Start Good Schools			
CRP6.5	Two additional posts for Special Education Needs and Disability (SEND) service	90		
CRP6.6	Additional investment in SEND	800		
	Total Great Start Good Schools	890		
	Better Skills More Jobs & a Growing Economy			
RRP6.1	Investment to cover additional pressure on street lighting budget	1,000	0	0
	Total Better Skills More Jobs & a Growing Economy	1,000	0	0
	Safe Clean and Active Communities			
ERP6.1	Increased costs associated with waste disposal contract	521	540	560
ERP6.2	Investment to cover structural pressure on waste services	1,900		
	Total Safe Clean and Active Communities	2,421	540	560
	Well Run Council			
WRP6.1	Investment for Coroner's Office and mortuary service	260		
	Total Well Run Council	260	0	0
	TOTAL	16,077	540	560

Appendix C

New proposals open for Consultation until 27th January 2019

Ref	Proposal for Change	2019/20 £'000 Impact	2020/21 £'000 Impact
Better Health Better Lives			
6X1	Welfare Advice & Customer Service transformation Fundamental change to the way the Council and its partners deliver customer facing Services, focussed on customers getting the 'right support at the right time'.	0.0	1,200.0
6PH1	Air Quality Monitoring Programme Reduction of posts in Pollution team and reduce the numbers of operational 'real time' automatic air quality management stations from seven to four.	0.0	55.0
6PH2	Health Checks It is proposed that the current service will cease in 20/21 when it is no longer mandated. Options for efficient and targeted delivery of the programme will be explored with CCGs to consider how Health Checks and Healthy Hearts can work in a complimentary way and more effective way	0.0	175.0
Total Better Health Better Lives		0.0	1,430.0
Better Skills, More Jobs and a Growing Economy			
4R13	Economic Development Service – Economic Development Service – management and support being removed in line with contractual end dates for External funded programmes and initiatives	26.0	56.0
4R11	Planning, Transportation and Highways - Installation of LED lanterns, which provides better light coverage, and retrofit lamp/gear trays	60.0	0.0
Total Better Skills, More Jobs and a Growing Economy		86.0	56.0
Safe Clean Active			
6E1	Parking Charge Increases Increase parking charges, and introduce charges, across the district for on- and off-street parking	300.0	195.0
6X1	Welfare Advice & Customer Service transformation Fundamental change to the way the Council and its partners deliver customer facing Services, focussed on customers getting the 'right support at the right time'.	0.0	844.0
Total Safe Clean Active		300.0	1,039.0
Well Run Council			
6F1	Reduction in Grant to Parish and Town Councils – reduction in Council Tax support grant cut by central government	0.0	161.0
6S1	Information Technology Services – a blended reduction in IT Services staffing costs and reduction in supplies and services budget	250.0	0.0
Total Well Run Council		250.0	161.0
New draft proposals open for consultation		636.0	2,686.0

Appendix D - Schedule of 2020/21 proposals open for consultation up to 27th January 2019 (2019/20 for reference only)

REF	Proposal for Change	2019/20 £'000 NOT subject to consultation	2020/21 £'000 Impact
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Better Health Better Lives

4PH1	School Nursing and Health Visiting - redesign through development of a new service model which is fully aligned to the Prevention and Early Help model. <i>Please note this proposals affects both Better Health, Better Lives and Great Start, Good Schools but for clarity is shown here</i>	1,959.0	988.0
4PH2	Substance Misuse Service – combination of redesign, and re-commissioning recovery service, dual diagnosis service, supervised medication programme, and inpatient detoxification services.	625.0	2,919.0
4PH3	Sexual Health - combination of redesign, review and ceasing services Health development with young people, sex and relationship education in schools, emergency hormonal contraception	0.0	647.6
4PH4	Tobacco –combination of redesign, review of current service model to a stop smoking service targeted at smokers from the most disadvantaged groups and ceasing other services.	2.0	304.2
4PH8	Warm Homes Healthy People – reduction in the short term winter activity based programme	20.0	0.0
4PH10	Public Health – reduction in staffing in line with redirecting investment profile towards reducing demand and maintaining health and wellbeing	310.0	350.0
4E11	Sport and Physical Activity – investigate all methods of future operational service delivery with a combination of transfer, closure, new facilities, alternative delivery models and raising additional income.	50.0	130.0
6A1	Adults - Overall Demand Management Strategy - moving from a dependency model to one that promotes independence and resilience (e.g. reducing numbers coming in to care, care system culture change, speeding up integration, redesign enablement, reviewing financial needs, continued personalisation).	<i>Please see Appendix E for changes to the financial profile of this proposal</i>	<i>Please see Appendix E for changes to the financial profile of this proposal</i>
5PH1	A Home From Hospital Service – Bradford Respite and Integrated Care Support (BRICCS) review and redesign of the service.	170.1	0.0

Appendix D - Schedule of 2020/21 proposals open for consultation up to 27th January 2019 (2019/20 for reference only)

REF	Proposal for Change	2019/20 £'000 NOT subject to consultation	2020/21 £'000 Impact
5C1	<p>Review Respite Provision after the introduction of personalised budgets – The savings will be achieved through a two stranded approach: Income generation through building on an existing pilot; proactively marketing surplus beds to other Local Authorities on a full cost recovery basis; Refocusing existing residential respite provision to meet the needs of younger adults and older teenagers, enabling costs to be shared with adults services; The review will also focus on improved service efficiencies.</p>	400.0	0.0
	Reduction to Public Health Grant Cut met from proposals above	(1,087.0)	0.0
	Total - Better Health Better Lives	2,449.1	5,338.8

A Great Start and Good Schools for All Our Children

4C2	<p>Early Years - From 2017 part of the Dedicated Schools Grant will be removed. Plans are being formulated to develop a coherent and targeted suite of early years' services including early help, family centres and early years' including Children's Centres. The proposal is included here as there could be staffing implications.</p>	5,660.0	915.0
	Total – A Great Start and Good Schools for All Our Children	5,660.0	915.0

Better Skills More Jobs and a Growing Economy

4E7	<p>Remodel of Visitor Information & frontline service - reduce the number and/or size of Visitor Information Centres (VICs), moving to a more digital basis promoting the district to target audiences, with the potential for VIC information points as co-located provision and increasing the commercial opportunities for the Bradford City of Film.</p>	50.0	70.0
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Appendix D - Schedule of 2020/21 proposals open for consultation up to 27th January 2019 (2019/20 for reference only)

REF	Proposal for Change	2019/20 £'000 NOT subject to consultation	2020/21 £'000 Impact
4E8	Events and Festivals – review to develop a more sustainable and balanced events programme and review grant funding while protecting key organisations.	150.0	100.0
4E9	Libraries – Review provision of Library Services across the district, consider alternative delivery models.	950.0	1,050.0
4E10	Theatres and Community Halls – Halls to be transferred through Community Asset Transfer. Theatres to generate greater income	130.0	140.0
4C3	Children’s Services – When the current Connexions contract ends in August 2019, re-design the activity to bring the service in house at a reduced cost. Skills House to be funded from base from April 2020, along with seeking partner contributions for an expanded service, some of the costs will be offset through the reductions in the Connexions contract.	50.0	100.0
4R2	West Yorkshire Combined Authority (WYCA) Transport Levy – proposed reduction in the levy Bradford pays to WYCA for transport operations	500.0	500.0
4R20	Regeneration – no longer accept new schools onto the Active School Travel programme with existing provision being phased out over the following years of this budget process	28.0	0.0
4R21	Regeneration – reduction in the funding for the Road Safety Team	62.5	0.0
5E1	Museums and Galleries – Review of service to include potential for income generation, service efficiency and integration and remodelling of operational delivery	260.0	500.0
	Total - Better Skills More Jobs and a Growing Economy	2,180.5	2,460.0

Appendix D - Schedule of 2020/21 proposals open for consultation up to 27th January 2019 (2019/20 for reference only)

REF	Proposal for Change	2019/20 £'000 NOT subject to consultation	2020/21 £'000 Impact
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Safe Clean and Active Communities

4E1	Parks and Bereavement management rationalisation; withdrawal from direct management of sport pitches and bowling greens; raise prices of bereavement services.	60.0	50.0
4E2	Waste Collection and Disposal Services – increased levels of recycling, reduction in residual waste and improved efficiencies.	(84.0)	276.2
4E3	Trade Waste – Business development opportunities.	43.0	0.0
4E4	Customer Services – redirect face to face contact towards self service and telephone services to realise staffing efficiencies. Automated services will increase with more people self serving using on line services	50.0	0.0
4E5	Street Cleansing and Public Conveniences – reduction in street cleansing resources for 2019/20	504.5	0.0
5E2	Youth Service – Reduction in the support of youth support activities across the district. In 2019/20 this was to cease youth work grants (already consulted on), and in 2020/21 this is to reduce the Council's Youth Service base budget, with the EIA reflecting these impacts.	311.0	513.0
	Total - Safe Clean Active Communities	884.5	839.2

A Well Run Council, Using All Our Resources to Deliver Our Priorities

4F2	Insurance – reduce the total cost of insurance, including premiums paid to the Council's insurer, the cost of maintaining and internal insurance fund for self-insured risks and the cost of meeting claims	300.0	250.0
4F4	West Yorkshire Joint Committees – cap contribution to Joint Committees at £1.1m which will require concerted action with other Councils	35.0	15.0
4L1	Legal and Democratic Services – to reflect the reduced size and scope of the Council, reductions to Civic, Legal and Committee Services, including Overview and Scrutiny are proposed	75.0	120.0

Appendix D - Schedule of 2020/21 proposals open for consultation up to 27th January 2019 (2019/20 for reference only)

REF	Proposal for Change	2019/20 £'000 NOT subject to consultation	2020/21 £'000 Impact
4R14	Asset Management –Seek to invest in non-operational property to generate surplus income	200.0	240.0
4R16	Facilities Management – reduction in the maintenance budget as the size of the operational estate shrinks	980.0	55.0
5X1	Reduce total cost of top management - the scope is the senior management (Strategic and Assistant Directors) and their PA structure	75.0	0.0
Total - A Well Run Council, Using All Our Resources to Deliver Our Priorities		1,665.0	680.0
Total Schedule of Decisions for 2019/20 of Budget Council 2018 for information and 2020/21 proposals subject to consultation		12,839.1	10,233.0

**Appendix E - SCHEDULE OF AMENDMENTS TO PREVIOUS BUDGET DECISIONS
NOT SUBJECT TO CONSULTATION – other than 6A1 (incremental basis)**

Ref	Description	2019-20 £'000	2020-21 £'000	2021-22 £'000	2022-23 £'000
Better Health Better Lives					
3A6	Changes to Learning Disability day care and procurement – original proposal	1,000.0			
3A6	Changes to Learning Disability day care and procurement – proposal removed	(1,000.0)			
3A10	Changes to contracts for Learning Disability residential and nursing - original proposal	1,000.0			
3A10	Changes to contracts for Learning Disability residential and nursing – proposal removed	(1,000.0)			
6A1	Adults Demand management	8,000.0	16,000.0	0	0
6A1	Adults Demand management	(6,413.0)	(11,523.0)	8,379.0	5,489.0
Total Better Health Better Lives		1,587.0	4,477.0	8,379.0	5,489.0

Well Run Council

4S1	Information Technology Services – reduction in costs associated with device support, licences and infrastructure. Switching technology solutions where better value can be achieved and rationalising the number of existing IT applications to simplify the technology in use – original proposal	690.0	700.0		
4S1	Information Technology Services – reduction in costs associated with device support, licences and infrastructure. Switching technology solutions where better value can be achieved and rationalising the number of existing IT applications to simplify the technology in use – proposal removed	(690.0)	(700.0)		
4H1	Human Resources – reduce HR transactional support, to reduce volume of service specific training – original proposal	0.0	150.0		
4H1	Human Resources – reduce HR transactional support, to reduce volume of service specific training – proposal removed	0.0	(150.0)		
4H2	Terms and Conditions – removal of non contractual overtime payments and removal of essential car allowance lump sum payments – proposal removed – original proposal	90.0	90.0		
4H2	Terms and Conditions – removal of non contractual overtime payments and removal of essential car allowance lump sum payments – proposal removed	(90.0)	(90.0)		
4R15	Facilities Management – operational cost reductions reflecting the continued contraction of the organisation – original proposal	0.0	668.0		
4R15	Facilities Management – operational cost reductions reflecting the continued contraction of the organisation – proposal removed	0.0	(668.0)		
4R17	Facilities Management – reduction in the size of the estate together with energy efficiency measures – original proposal	0.0	170.0		
4R17	Facilities Management – reduction in the size	0.0	(170.0)		

	of the estate together with energy efficiency measures – proposal removed				
Total Well Run Council		0.0	0.0	0.0	0.0
Net amendments to previous budget decisions not subject to consultation		1,587.0	4,477.0	8,379.0	5,489.0

Appendix F – Proposed Use of Reserves

Table 6 - Use of Reserves

Pre-agreed use of reserves	2019/20	2020/21	Total
	£'000	£'000	£'000
Transition and Risk Reserve - to fund growth strategy	500	500	1,000
Children's Services – work on quality assurance	67		67
Transition and Risk Reserve – to support frontline services and aid transition to new model, subject to detailed business case and subject to decision on Early Help	500		500
Financial Services VAT Reserve	103		103
Total pre-agreed use of reserves	1,170	500	1,670
Proposed Use of Reserves			
Redirect earmarked reserves to help close budgetary gap in 2019/20 – per table 7 below	1,870		1,870
Transition and Risk Reserve – to close budgetary gap for 2019/20	840		840
Transition and Risk Reserve – to fund Children's Investment Fund	4,100	400	4,500
Transfer to reserves re overprovision of Minimum Revenue Provision (MRP)	(6,520)		(6,520)
Total Proposed Use of Reserves	290	400	690
Total use of reserves pre-agreed and proposed	1,460	900	2,360

Table 7 - Proposed redirection of earmarked reserves to help close budgetary gap

	£'000
Industrial Centres of Excellence	1.1
Children's Services grant	735.9
Universal Credit Administration	545.5
Cricket pitch refurbishment	310.0
Building maintenance	10.0
Health integration reserve	221.9
Social work improvement fund	46.0
Total – included in Table 6 above	1,870.4