

Report of the Director of Public Health to the meeting of Health and Social Care Overview and Scrutiny Committee to be held on 7 June 2018

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Subject: Public Health 0-19 Children's Service

Summary statement:

This report provides update on the intention of the Department of Health and Wellbeing to procure Public Health 0-19 Children's Service (currently Health Visiting, School Nursing and Oral Health services) with the development of a new service specification and to procure the service through a competitive tender process. The procured Public Health 0-19 Children's Service will be integrated and co-located as part of the wider Prevention and Early Help model, across the four locality footprint.

The report provides compliance with Council Contract Standing Orders (CSOs) 2017/18 through which the Authorised Officer must, before inviting tenders or quotations for contracts with a total estimated contract value in excess of £2m, report details to the relevant Overview and Scrutiny Committee.

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1. SUMMARY

- 1.1 This report provides an update on the intent of the Department of Health and Wellbeing to procure the Public Health 0-19 Children's Service (currently Health Visiting, School Nursing and Oral Health services) with the development of a new service specification and to do so through a competitive tender process.
- 1.2 Support for the development of a new service model was previously given at Health and Social Care Overview and Scrutiny Committee held on Thursday, 8 September 2016 (see item 10 for further information) following the presentation of the comprehensive reviews undertaken for Health Visiting and School Nursing and the detailed findings and recommendations.
- 1.3 The changes required as part of the new model will form part of the transformation of children's services and new ways of working in relation to a "Prevention and Early Help Service" across the district including integration of key Public Health services for children and young people, which will be procured separately but integrated within the wider model and co-located according to the four locality footprint.
- 1.4 The procurement as noted above will have a contract value in excess of £2m therefore, in accordance with the Councils Contract Standing Orders 2017/18, this report is providing details to the Health and Social Care Overview and Scrutiny Committee before tenders or quotations are invited.

2. BACKGROUND

- 2.1 The contract for Health Visiting transferred to the Local Authority from NHS England on 1 October 2015, School Nursing and Oral Health contracts had previously transferred in 2013 as part of the changes required through the Health and Social Care Act 2012.
- 2.2 The transfer of commissioning responsibilities for both Health Visiting and School Nursing provided opportunity to review the services and identify if and how the current service model met current and emerging need; detailed findings identified that future services will be based on the principles of the Healthy Child Programme (HCP), delivery of high impact areas and other key approaches as described in the Public Health England's *'Best start in life and beyond'* (2016) and the subsequent updated Public Health England (PHE) Commissioning Guides for Healthy Child programme 0-19 published in March 2018.
- 2.3 In early 2017, a Prevention and Early Help group, led by Children's services Department was established to consider integration and commissioning of children's services including services in the Local Authority for children and young people age 0-19 and up to 25 for children with special educational needs and disabilities (SEND).
- 2.4 The proposed redesign of services, both internal and commissioned, gives opportunity for real innovation and flexibility to meet the needs of young people and families and further provides a driver for reducing overlap between services whilst enhancing the partnerships already in existence. This approach will ensure the use of evidence of what works and give a focus on the approaches most likely to improve outcomes.

2.5 The proposed preferred model will ensure a continued focus on pregnancy and the early years and the learning and evaluation of projects from Better Start Bradford alongside national and local research published from Born in Bradford. The approach is based on the evidence based '4-5-6' model described in the PHE Commissioning Guides ; 4 levels of need, 5 health checks/health reviews and 6 high impact areas for both 0-5 year olds and 5-19 year olds.

2.6 Within the overall reduced budget, the procured Public Health 0-19 Children's Service will retain a clear focus on supporting families to ensure every child has the best possible start in life. This includes:

2.6.1 Provision of the five mandated health checks and assessments for pregnant women, babies and young children, as follows

- Antenatal review (women more than 28 weeks pregnant)
- Birth Review (at 1 day to 2 weeks)
- Postnatal Review (at 6 to 8 weeks)
- 15 months review
- 24 to 30 months review

2.6.2 In addition to the five mandated health checks there will be an additional 3-4 month contact for maternal mood assessment.

2.6.3 Delivery of the National Child Measurement Programme (NCMP), hearing screening and sign posting to and other services where necessary;

2.6.4 Health needs assessments and reviews of pupils in Reception and Year 6/7 and year 9/10;

2.6.5 Delivery of the high impact areas for 0-19 year olds and more targeted support to women, babies, children and young people who need it most.

2.6.6 The high impact areas from conception, birth, early years and school age children including:

- Transition to parenthood and the early weeks;
- Maternal mental health;
- Breastfeeding (initiation and duration);
- Healthy weight, healthy nutrition (to include physical activity);
- Managing minor illnesses and reducing hospital attendance/admissions;
- Health, wellbeing and development of the child aged two (two year old review integrated review) and support to be 'ready for school';
- Resilience and emotional wellbeing – links to Future in Minds;
- Keeping safe: Managing risk and reducing harm;
- Improving lifestyles;
- Maximising learning and achievement;
- Supporting complex and additional health and wellbeing needs;
- Seamless transition and preparation for adulthood.

2.7. Local Authorities also have a statutory responsibility to provide or commission oral health improvement programmed and this element will also be integrated and

commissioned and will focus on prevention and early intervention programmes as well as delivery of screening and surveys.

3. OTHER CONSIDERATIONS

- 3.1 The procurement of Public Health 0-19 children's service is necessary for compliance with procurement regulations.
- 3.2 The Council has held extensive public consultation on a proposed preferred Prevention and Early Help model including changes to the Public Health 0-19 children's service.
- 3.3 A 0-19 Public Health Commissioning Board has been established with key partners to oversee the development of a new service specification for Public Health 0-19 Children's Service which is integrated and aligned to the changes highlighted in the Children's Department 0-19 Prevention and Early Help Executive Report presented and approved on 3th April 2018.
- 3.4 Indicative timelines for the transformation of Public Health 0-19 children's service are currently being drafted by Corporate Services Procurement and Commercial team, an indicative tender publish date being July/August, 2018 and contract start date expected to be mid year 2019.

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 The budget investment for 0-19 Public Health children's service will change between 2016 (£14.4m) – 2020 (£9.2m), this takes account of reductions to the Public Health Grant, changes already made to services as required and the agreed overall reinvestment profile.
- 4.2 Contract length will be 4 years with an optional extension of 2 x 1 year periods; this has been determined following consultation with commercial colleagues and feedback from the market; the contract will therefore be in excess of £2m and circa £36m.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 The procurement of the 0-19 Public Health children's services is a significant change at a time when transformation and efficiencies have to be made.
- 5.2 A 0-19 Public Health Board, including partners from across the Authority and Clinical Commissioning Groups (CCGs) is in place to oversee the development of service specifications with a view to having the new service in place by mid year 2019.
- 5.3 A risk log will be developed and actioned as part of the procurement process.

6. LEGAL APPRAISAL

- 6.1 The commissioning of Public Health children's service will be conducted in accordance with the Council's Contract Standing Orders, and National and European procurement regulations. Public Health is working with the Council's Commercial Team to agree an appropriate sourcing option.

- 6.2 Local Authorities have duties outlined in the Health and Social Care Act (2012), which came into force in April 2013 when Public Health transferred to the Council, and this includes delivering public health children's services for 0-19 year olds and specific mandated and statutory functions including the five health checks for young children, the National Child Measurement Programme and district wide Oral Health surveys.
- 6.3 Local Authorities statutory Public Health responsibilities also include a duty to improve Public Health, Section 31 of the 2012 Act requires local authorities to have regard to guidance from the Secretary of State when exercising their public health functions; in particular this power requires local authorities to have regard to the Department of Health's Public Health Outcomes Framework (PHOF).
- 6.4 Section 237 of the 2012 Act also requires local authorities to comply with National Institute for Health and Care Excellence (NICE) recommendations to fund treatments under their public health functions.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

7.1.1 The Local Authority must not discriminate directly or indirectly against any group or individual and is required to foster good relations. This has been considered as part of the overall transformation to children's services to a Prevention and Early Help model.

7.1.2 A further Equality impact assessment will be completed on the new service specification for 0-19 public Health children's service.

7.2 SUSTAINABILITY IMPLICATIONS

7.2.1 There are no direct sustainability implications arising from this report at present.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

7.3.1 The proposal will not impact on gas emissions.

7.4 COMMUNITY SAFETY IMPLICATIONS

7.4.1 Through working differently across services, including Police and Neighbourhood Services, the proposal would aim to reduce crime and anti-social behaviour and its impact on individual families and communities.

7.5 HUMAN RIGHTS ACT

7.5.1 There are no direct Human Rights implications arising from this report at present.

7.6 TRADE UNION

7.6.1 There are no direct Trade Union implications arising from this report.

7.7 WARD IMPLICATIONS

7.7.1 The Public health service will be based on the Prevention and Early Help model as already identified.

7.8 NOT FOR PUBLICATION DOCUMENTS

None

8. OPTIONS

8.1 A number of options were considered as part of the Prevention and Early Help model and the option agreed is integrated children's prevention and early help model with Public Health 0-19 childrens service commissioned separate but fully integrated and co-located in the four locality footprint.

9. RECOMMENDATIONS

9.1 That the Public Health 0-19 Children's Service, namely Health Visiting, School Nursing and Oral Health will proceed with the development of a new service specification be acknowledged.

9.2 That procurement will commence with an indicative timeline of tender issue in July/August 2018 through a competitive tender process and a new service in place by mid year 2019 be noted

10. APPENDICES

Appendix 1: **Business Case for the Health Visiting and Family Nurse Partnership Review**



APPENDIX 1 FINAL
BUSINESS CASE REPC

Appendix 2: **Full Appendices Document**



APPENDIX 2 FINAL
APPENDICES REPORT

11. BACKGROUND DOCUMENTS

- Health Visiting and School Nursing Reviews: 2016 HSOSC Sept 2016 : <https://bradford.moderngov.co.uk/documents/g6432/Public%20reports%20pack%2008th-Sep-2016%2016.30%20Health%20and%20Social%20Care%20Overview%20and%20Scrutiny%20Committee.pdf?T=10>
- Families Needs Assessment: An overview of the needs of families in Bradford and Airedale 2017
- Public Health England 'Best Start in life and beyond' Guidance (2016) <https://www.gov.uk/government/publications/healthy-child-programme-0-to-19->

- health-visitor-and-school-nurse-commissioning
- The effect of multiple adverse child hood events (ACEs) experiences on health
Lancet Public
[http://www.thelancet.com/journals/lanpub/article/PIIS2468-2667\(17\)30118-4/fulltext](http://www.thelancet.com/journals/lanpub/article/PIIS2468-2667(17)30118-4/fulltext)
 - Bradford District Plan 2016 - 2020
 - Bradford Council Plan 2016 – 2020
 - Bradford Children, Young People and Families Plan 2017-2020
 - Bradford District Oral Health Strategy
 - Bradford District Every Baby Matters Strategy and Action Plan
 - Fair Society Health Lives Marmot Review 2010
<http://www.instituteofhealthequity.org/resources-reports/fair-society-healthy-lives-the-marmot-review>
 - 1001 Critical Days Report (2013) <http://www.1001criticaldays.co.uk/>
 - Best Start in Life and Beyond, PHE, Jan 2016
https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/493617/Service_specification_0_to_19_CG1_19Jan2016.pdf
 - Council Contract Standing Orders, Dec 2015
<http://intranet.bradford.gov.uk/working-day/accountancy-and-financial-advice/financial-regulations-and-contract-standing-orders>
 - Future in Mind: promoting, protecting and improving our children and young people's mental health and wellbeing, DH, March 2015
https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/414024/Childrens_Mental_Healthpdf
 - Integrated Early Years Strategy, BMDC, 2015-18
<https://www.bradford.gov.uk/NR/rdonlyres/4F168FB7-3239-496A-9029-F96B32556BD6/0/W32253IntegratedEarlyYearsStrategy.pdf>
 - Public Contracts Directive, 2014
https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/472985/A_Brief_Guide_to_the_EU_Public_Contract_Directive_2014_-_Oct_2015_1_.pdf
 - Public Procurement, The Public Contracts Regulations, 2015
<http://www.legislation.gov.uk/uksi/2015/102/contents/made>
 - Joint Health and Wellbeing Strategy
http://www.cnet.org.uk/library/downloads/W27843_Health_and_Wellbeing_Strategy_Plain_English_Ver.pdf