

Report of the Strategic Director of Place to the meeting of Executive to be held on 12 June 2018

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Subject:

Response to Petition for the installation of CCTV in Ilkley

Summary statement:

At its meeting of 20 March 2018 Full Council received a petition the installation of on-street CCTV cameras in Ilkley town centre. Consideration of this petition was referred to Executive. This report provides Executive with an assessment of the financial implications of providing this facility both in terms of initial capital investment and on-going revenue costs.

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Portfolio:

Regeneration, Planning & Transport

Overview & Scrutiny Area:

Regeneration & Environment

1. SUMMARY

- 1.1. At its meeting of 20 March 2018 Full Council received a petition requesting the installation of on-street CCTV cameras in Ilkley town centre. This petition was signed by 114 residents. A further on-line petition relating to the same matter was established which contained a further 74 signatures. Consideration of this petition was referred to Executive.
- 1.2. This report provides Executive with an assessment of the financial implications of providing CCTV camera coverage in Ilkley town centre and highlights the current estimated level of capital investment necessary for the installation of cameras as well as the on-going revenue budget implications of providing this service.

2. BACKGROUND

- 2.1. Bradford Council's on-street CCTV network currently covers Bradford city centre as well as Queensbury, Baildon, Wibsey, Bierley, Shipley, Silsden and Keighley and was developed during the early 2000s as a result of a £1.3m investment grant. Plans for CCTV in Ilkley were originally developed at this time but it was resolved not to install cameras in this area. As such Ilkley town centre is currently not on the Council's on-street CCTV network
- 2.2. On-street CCTV cameras are monitored by the Council's CCTV control room 24 hours / day, 365 days / year. The current network comprises some 300 cameras which are monitored by 11 operatives working a 3 shift patterns to provide coverage, with each shift comprising two operatives and a Team Leader. The CCTV function is overseen by the CCTV Manager who is responsible for development of the service including technical design of CCTV installations.
- 2.3. Comparison of crime statistics in Ilkley with records for Shipley shows that on average levels of crime are significantly higher than in Ilkley. The average number of crimes per month in Shipley is 275 compared to 71 in Ilkley. Significant differences in the numbers of anti-social and violent crimes have been noted with average rates of 58 and 65 incidents/month respectively; by comparison the average rate for these categories in Ilkley is 14 and 13 incidents/month.
- 2.4. An outline CCTV scheme has been prepared for a system in Ilkley in order to assess the financial and operational impacts of extending the network. The information compiled based on this assessment is presented in this report to provide Executive with the appropriate information upon which to make a decision whether or not to support the petitions request can be made.
- 2.5. Based upon the outline proposal a scheme comprising 10 high-definition CCTV cameras located on-street would provide coverage of Ilkley town centre has been determined to provide a reasonable acceptable level of coverage of Ilkley. In addition to the installation of cameras the scheme also looked at the viability of data communication links from Ilkley town centre to the CCTV control room. Unfortunately, as part of the initial assessment of capital costs it has not been possible to fully quantify the level of investment in the data network which would be necessary as data bandwidth on the Council's existing network would first need to be assessed by engineers. Therefore a nominal allowance has been included in

the capital cost estimate for minor improvements to the network to provide 10 camera connections to the existing data network. However, if the existing fibre infrastructure cannot support the data bandwidth necessary to provide real time monitoring an alternative solution for the installation of a leased data line from Ilkley to Bradford would be required. This would significantly increase on-going revenue costs of any scheme.

- 2.6. Whilst a permanent, on-street, CCTV system may not be economically viable it should be noted that the Council do have the ability to deploy temporary CCTV cameras throughout the district and will do so upon request of the Police subject to the necessary legislative assessments being undertaken.

3. OTHER CONSIDERATIONS

- 3.1. The recent refurbishment of the CCTV control room has facilitated an upgrade of camera servers and data access capabilities which would be capable of taking an addition 10 camera feeds. Therefore capital investment associated with the reconfiguration of the control room infrastructure would not be required.
- 3.2. As Ilkley town centre is currently not part of the Council's CCTV provision the service's maintenance arrangements would also need to be re-evaluated. Current camera maintenance contracts, which are outsourced to third-party providers, would need to be renegotiated. Any renegotiation would give rise to additional costs as maintenance routes would need to be redesigned to accommodate any CCTV installation in Ilkley. The level of such an increase has not been evaluated in preparation of this report.

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1. Monitoring of an additional 10 CCTV cameras would require a re-evaluation of CCTV control room operator numbers per shift to ensure that appropriate monitoring frequency is maintained.
- 4.2. The level of initial capital investment necessary to provide CCTV infrastructure in Ilkley town centre, assuming utilisation of the Councils existing data transmission infrastructure, is estimated at £100,000. Currently the CCTV function does not have a capital budget which could be used to finance this initial investment.
- 4.3. Following installation of facilities in Ilkley the services' annual revenue costs would need to increase to cover additional running and maintenance costs. Were the provision of leased data lines necessary the level of revenue costs would increase further.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 There are no significant risks associated with the contents of this report.

6. LEGAL APPRAISAL

- 6.1. Section 17 of the Crime and Disorder Act 1998 places a duty on local authorities to

do all they reasonably can to prevent:

- Crime and disorder in their areas (including anti-social and other behaviour adversely affecting the local environment);
- The misuse of drugs, alcohol or other substances; and
- Reoffending in their areas.

To deliver against these requirements, government funding was made available during the 1990s and 2000s to fund the installation of overt CCTV camera systems.

- 6.2 The Councils CCTV service operates under the supervision of the Councils CCTV Manager in accordance with the 12 guiding principles contained in the government's Surveillance Camera Code of Practice. This code was developed to ensure that individuals and wider communities have confidence that surveillance cameras are deployed to protect and support them.
- 6.3 The Council is acting lawfully by complying with those principles and the further requirements of various regulatory legislation including the Data Protection Act 1998 , the General Data Protection Regulations (May 2018), the Regulation of Investigatory Powers Act 2000 (as amended) and the related codes of practice and guidance issued by the Office of the Surveillance Commissioner.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

None.

7.2 SUSTAINABILITY IMPLICATIONS

None.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

None.

7.4 COMMUNITY SAFETY IMPLICATIONS

Installation of CCTV cameras can provide many benefits for the local communities, in which they are installed, including:

- Helping to reduce the fear of crime;
- Helping to deter crime;
- Helping to detect crime and provide evidential material for court proceedings;
- Providing assistance in the overall management of public health and safety. Enhancing community safety encouraging its economic wellbeing by encouraging greater use of the district's town centres, shopping areas and car parks; and
- Assisting the council with its enforcement and regulatory functions.

Over the past couple of years Ilkley has also held a number of high profile events including the Tour de France and Tour de Yorkshire. These events have led to a significant increase in the number of daily visitors and have seen attendances at other local events such as Ilkley Carnival, Ilkley Good Neighbours and Christmas light switch on regularly exceed 1,000. In these scenarios temporary CCTV cameras have been deployed, for instance during the Tour de Yorkshire to address the lack of coverage in this location.

7.5 HUMAN RIGHTS ACT

The Council's CCTV system is operated in accordance with the principles and requirements of the Human Rights Act 1998 and generally operated in an overt way. If the cameras were to be used by the Council or on behalf of the Police for the planned covert detection of crime then authorisation under RIPA is required and necessarily obtained in advance of such use.

7.6 TRADE UNION

There are no trade union implications as a result of this report.

7.7 WARD IMPLICATIONS

The request for CCTV in Ilkley town centre affects the Ilkley ward.

7.8 IMPLICATIONS FOR CORPORATE PARENTING

None.

7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

Appropriate privacy impact assessments would be undertaken as part of any project to deploy CCTV in Ilkley.

8. NOT FOR PUBLICATION DOCUMENTS

None

9. OPTIONS

9.1 Options which are available to Executive in relation to this matter include:

- a) Supporting the introduction of CCTV cameras in Ilkley town centre through the allocation of capital finance and approving an appropriate increase in revenue funding to finance their on-going maintenance and monitoring.
- b) Not supporting the installation of CCTV cameras at this time.

As noted the necessary capital investment in CCTV infrastructure is estimated to be a minimum of £100,000, possibly more, should data communication improvements be necessary. Such a scheme would also

necessitate additional on-going revenue support for running and maintenance costs. This level of investment cannot be facilitated within the existing CCTV service budgets and would therefore require reallocation of funding from other council budgets.

Crime reports in Ilkley are significantly lower than those recorded in Shipley and Bingley which typically record 275 and 150 incidents per month.

10. RECOMMENDATIONS

- 10.1 That whilst all crime is a cause for concern, Executive regretfully cannot allocate any additional funding to the operation of the CCTV system to provide coverage of Ilkley town centre.
- 10.2 That the council will continue to work with partner agencies to take action wherever possible to address the situation in relation to criminal activity in Ilkley within the scope of its available budgets and will work with partners to investigate whether existing private CCTV cameras can be better utilised to support the police in combating crime.
- 10.3 That the lead petitioner is informed accordingly.

11. APPENDICES

None.

12. BACKGROUND DOCUMENTS

None