

Report of the Strategic Director, Place to the meeting of Bradford East Area Committee to be held on 11 July 2017.

B

Subject:

DEVOLVED BUDGET - SAFER ROADS SCHEMES

Summary statement:

This report seeks approval for a programme of Safer Roads Schemes for Bradford East for the 2017/18 financial year.

Wards: All Bradford East

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Portfolio:

Regeneration, Planning & Transport

Overview & Scrutiny Area:

Environment and Waste Management

1.0. SUMMARY

- 1.1. This report seeks approval for a programme of Safer Roads Schemes for Bradford East for the 2017/18 financial year.

2.0. BACKGROUND

- 2.1. The West Yorkshire Integrated Transport Authority (ITA) produced the 15-year West Yorkshire Transport Strategy (*My Journey West Yorkshire – Local Transport Plan Strategy 2011-2026*) and detailed 3-year *Implementation Plans* which set out the transport policy and programmes in West Yorkshire. Within the framework of West Yorkshire, this document sets out the transport strategy and aspirations of the Bradford district over the same period.

- 2.2. The 3 main objectives of this Local Transport Plan (LTP) are: -

- **Economy** To improve connectivity to support economic activity and growth in West Yorkshire and the Leeds City Region;
- **Low Carbon** To make substantial progress towards a low carbon, sustainable transport system for West Yorkshire, while recognising transport's contribution to national carbon reduction plans;
- **Quality of Life** To enhance the quality of life of people living in, working in and visiting West Yorkshire

There are a number of targets identified; specific to Safer Roads is a target to reduce the number of people Killed or Seriously Injured (KSI) in road collisions by 50% by 2026. Traffic Management measures aimed at reducing casualties to achieve this target also have a positive impact on the objectives of the LTP by enhancing quality of life and encouraging sustainable transport modes.

- 2.3 In order to maximise casualty reduction an evidence-based approach has been adopted. This prioritises a significant proportion of the budget available for Traffic Management measures to address those sites where it is expected that highways improvements will improve safety and reduce casualties.

- 2.4 The funding split is 70% for Casualty Reduction schemes and 30% for locally determined schemes, such as on-street parking management, speeding or other community priorities (where there are perhaps perceived safety issues rather than a history of recorded collisions). The latter proportion of the budget will also need to cover the following scheme types: -

- Disabled Persons Parking Places
- Access improvement schemes (e.g. dropped kerbs etc.)
- Public Transport Infrastructure (e.g. raised kerbs at bus stops, bus build-outs)
- Routes to Schools
- Cycling Initiatives

Budget devolution

- 2.5 The funding and decision making process will continue through the devolved responsibilities of the Area Committee as resolved at the meeting of the Bradford East Area Committee on 22 November 2012. The decision making process should continue to reflect the needs and aspirations of the Local Transport Plan as well as consideration of local priorities.

3.0. OTHER CONSIDERATIONS

- 3.1. It is recommended that the Area Committee re-affirms its commitment to progressing Disabled Persons Parking Places and undertaking mobility access improvement works by again including budgets for these within the 2017/18 programme. The cost of any traffic surveys required to assess requests for traffic management measures and assist in determining future schemes programmes will also need to be met from this budget.
- 3.2. It is also suggested that the successful exercise of promoting a constituency-wide Traffic Regulation Order, to include a number of sites where minor amendments to waiting restrictions have been requested, be repeated in 2017/18. (Due to the more extensive processes involved, it would not be feasible to include any larger schemes or Residents Permit Parking Schemes within the constituency-wide Order).

4.0. FINANCIAL & RESOURCE APPRAISAL

- 4.1. The total budget for schemes the Bradford district for the 2017/18 financial year is £678,600.
- 4.2 The funding split between the 5 constituencies has been determined based on the 2011 census population figures. (As resolved by Executive at the meeting on 16 April 2013).

Area	Population %
Bradford West	22.0
Bradford South	19.4
Bradford East	21.8
Shipley	18.2
Keighley	18.6

- 4.3 This apportionment results in a total budget of £147,935 for Bradford East. The individual budgets are therefore £103,554 for Casualty Reduction schemes and £44,380 for other community priority schemes.
- 4.4 As a result of the (often) complex consultation and legal processes that Safer Roads schemes involve, it is difficult to manage a single year programme (the current year being a point in case where approval in July only leaves a 9 month window in which to achieve the annual budget spend). The approval of Safer Roads schemes is therefore set to switch to a 3-yr rolling arrangement to allow more

effective programming. It is intended to bring a further report to this Area Committee in autumn 2017 with an indicative complete 3 year programme. Subsequent annual reports will then update on schemes progress and recommend programme amendments to reflect any changing priorities.

5.0. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1. A failure to follow an evidence-based approach and prioritise schemes on the basis of casualty reduction potential would not meet with the overarching aims of the Safer Roads allocation.

6.0. LEGAL APPRAISAL

6.1. There are no specific issues arising from this report. The course of action proposed is in general accordance with the Councils power as Highway Authority and Traffic Regulation Authority. The Council's commitment to taking into account the needs of all road users, including those with special mobility needs, is referred to in the body of this report.

7.0. OTHER IMPLICATIONS

7.1. EQUALITY & DIVERSITY

The prioritisation process has been undertaken, and approved schemes will be developed, with due regard to Section 149 of the Equality Act 2010.

7.2. SUSTAINABILITY IMPLICATIONS

Improvements to road safety conditions encourage a shift to sustainable transport modes.

7.3. GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gases arising from this report.

7.4. COMMUNITY SAFETY IMPLICATIONS

Effective prioritisation of resources to maximise casualty reduction will be beneficial to community safety.

7.5. HUMAN RIGHTS ACT

None.

7.6. TRADE UNION

None.

7.7. WARD IMPLICATIONS

Elected members will be fully consulted on the development of any schemes within their respective wards.

7.8. AREA COMMITTEE ACTION PLAN IMPLICATIONS

Safer Roads schemes support the Safer Communities priorities within the Bradford East Area ward plans.

8.0. NOT FOR PUBLICATION DOCUMENTS

8.1. None.

9.0. OPTIONS

9.1. Members may nominate alternative schemes to those recommended in Appendices 2 and/or 3 (to the same total budget value). Officers will provide appropriate advice on any suggested substitutions. Any alternative sites suggested for inclusion in Appendix 1 will be subject to justification in terms of Casualty Reduction potential.

10.0. RECOMMENDATIONS

10.1. That the programme of Casualty Reduction schemes for 2017/18 listed in Appendix 1 to Document “B” be approved.

10.2. That the proposed programme of Traffic Management schemes for 2017/18 listed in Appendices 2 and 3 to Document “B” be approved.

10.3. That any Traffic Regulation Orders, or any legal procedures linked to the processing of traffic calming measures or pedestrian crossing facilities which are necessary to implement the chosen schemes be approved for processing and advertising subject to the scheme details being agreed with the local Ward Members.

10.4. That any valid objections to the advertised Traffic Regulation Orders, traffic calming or pedestrian facilities be submitted to this Area Committee for consideration or in the event of there being no valid objections the Traffic Regulation Orders be sealed and implemented and the traffic calming or pedestrian facilities be implemented as advertised.

11.0. APPENDICES

11.1 Appendix 1 – Bradford East Casualty Reduction Schemes – recommended 2017/18 programme.

11.2 Appendix 2 – Bradford East Traffic Management Schemes – recommended 2017/18 programme.

11.3 Appendix 3 – List of minor Traffic Regulation Orders recommended for inclusion in 2017/18 Area-Wide Traffic Regulation Order.

11.4 Appendix 4 – List of requests received for Traffic Management Measures in Bradford East.

11.5 Appendix 5 – List of requests received for minor Traffic Regulation Orders including sites recommended for inclusion in 2017/18 Area-Wide Traffic Regulation Order.

12.0. BACKGROUND DOCUMENTS

- 12.1 Report to the Bradford East Area Committee on 22 November 2012 - *'The transfer of responsibility and budgets to the Bradford East Area Committee for decision making'*
- 12.2 Report to Executive on 16 April 2013 – *'Methodology for allocation of devolved service resources to the five Area Committees'*
- 12.3 ITA Board and Committee minutes on the methodology for the Safer Roads Strand of the Local Transport Plan.

APPENDIX 1

Bradford East Casualty Reduction Schemes – recommended 2017/18 programme.

Priority List

Site	Ward	Proposed Scheme	5yr Casualties		Budget Estimate
			KSI*	Slight	
Leeds Road at Bradford Lane	6	Pedestrian refuge and footway build-out	2	18	15,000
Killinghall Road at Thornbury Road	6	Pedestrian refuge, footway build-outs and parking restrictions	1	7	28,000
Leeds Road – Park Road to Ellar Carr Road	13	Pedestrian refuges	1	6	8,000
Idle Road near Myers lane	4	Zebra crossing enhancements	1	3	15,000
Bowling Back Lane	5	Lining and signing review	0	32	5,000
Apperley Lane, Apperley Bridge	13	Lining and signing review	0	18	8,000
Norman Lane	10/4	Pedestrian refuge and zebra crossing enhancements	0	8	20,000
Highfield Road, Idle	13	20mph zone at Blakehill Primary school	0	6	5,000
				TOTAL	104,000

*Killed or Seriously Injured

APPENDIX 2

Bradford East Traffic Management Schemes - recommended 2017/18 programme

Site/Scheme type	Ward	Proposed scheme	Budget estimate
Lindley Road back street closure	18	Side access to back street closure	£7,000
Traffic Regulation Orders	ALL	See Appendix 3	£19,500
Traffic surveys	ALL	Traffic surveys/automatic counter deployment	£5,000
Mobility access	ALL	Dropped kerbs/access improvements	£5,000
DPPPs	ALL	Disabled persons parking places	£8,000
		TOTAL	£44,500

BRADFORD EAST AREA COMMITTEE
LIST OF RECOMMENDED TRAFFIC REGULATION ORDERS

APPENDIX 3

Ward	Location	Type of Order	Date of latest Request	Originator	Comments / Problem
	Bolton & Undercliffe				
4	Idle Road	Waiting restrictions	16-17	Business	Limited waiting outside Newsagents corner Pelham Lane
4	Kings Gate	Waiting restrictions	17-18	Business	Dyls at business entrances
4	Kings Road	Waiting restrictions	16-17	Business	Dyls at business entrances
	Bowling & Barkerend				
5	Bedford Street	Review restrictions	17-18	Business	Access issues to businesses
5	Buck St / Dryden Street	Waiting Restrictions	13-14	Business	Additional DYL in vicinity of entrance to Waddington's
5	Buck St near Robert St	Review restrictions	16-17	Public	Review of waiting restrictions between Fullerton St and Robert St
5	Feather Road	Removal of restrictions	15-16	Cllr	Review of waiting restrictions near Gilpin Street
5	Garnett Street	Review restrictions	17-18	Temple	Review restrictions where access changed
5	Mill Lane at Fitzwilliam Street	Waiting Restrictions	14-15	Business	Sightlines at junction and footway obstruction
5	Rutland Street	Waiting Restrictions	16-17	Business	Dyls at Barnard Road junction to protect access
5	Sticker Lane (near 254)	Waiting Restrictions	16-17	Business	Dyls from 3 Singhs entrance westwards
5	Wakefield Road	Waiting Restrictions	17-18	Internal	Parking on slip road to Dudley Hill
	Bradford Moor				
6	Access road between Back Thornbury Ave and Rushton Rd	Waiting Restrictions	16-17	Internal - Refuse collection	Refuse collection often prohibited due to parked vehicles in access road
6	Hawthorn Street	Waiting Restrictions	16-17	Business	DYLs one side to improve access and safety
6	Kismet Gardens	Waiting Restrictions	14-15	Public	Sight lines at junc. with Killinghall Rd
	Eccleshill				
10	Victoria Road	Waiting Restrictions	17-18	Public	Additional restrictions adjacent to 127/129 - narrow obstructions
	Little Horton				
18	Bolingbroke Street	SEM Hours	17-18	School	School hours changed
18	Dawnay Road	SEM / Single yellow line	17-18	School	School entrance relocated new SEM, replace existing with school time restrictions
18	Ransdale Road	Waiting Restrictions	16-17	Business	Limited waiting to improve access for deliveries shop 2 Rigton St
18	Raymond Street	Waiting Restrictions	16-17	Business	DYLs at entrance to Barplas Ind Park for safe access
18	Ripley Street	Waiting Restrictions	16-17	School	Restrictions opposite Dixons school entrance - congestion

BRADFORD EAST AREA COMMITTEE
LIST OF REQUESTS FOR TRAFFIC MANAGEMENT MEASURES

APPENDIX 4

WARD	ROAD NAME	REQUEST	EST. COST	ORIGINAL REQUEST YEAR	MOST RECENT REQUEST	SURVEY			ROAD TYPE			OTHER FACTORS				COMMENTS
						ACCIDENTS - NUMBER (12-16 incl)	VEHICLE SPEEDS (H/M/L)	TRAFFIC VOLUMES (H/M/L)	MINOR ROAD/CUL-DE-SAC	RESIDENTIAL DISTRIBUTOR	DISRIBUTOR / THROUGH ROUTE	SCHOOL OR PLAYGROUND	SAFER ROUTE TO SCHOOL	SHELTERED HOUSING	PETITION	
Bolton & Undercliffe																
4	Bolton Road	Puffin Crossing	100,000	12_13		0	H	H		Y		Y	Y		Y	Staggered Puffin x'ing near Grove House Rd jnc
4	Idle Road (former QLM site)	Zebra crossing enhancements	40,000	16-17		3	M	H		Y		Y	Y		Y	Enhancements to existing - all ped cas, 1 fatal – build-outs and layby
4	King's Road	Layby	15,000	12_13	14-15		M	H		Y			Y			Layby adj. to no's 286 - 300 King's Road
4	Kingsley Ave Bolton Ln	Permit parking	10,000	17-18			L	L	Y						Y	Match day residents only parking
4	Lister Lane	Pedestrian crossing	25,000	16-17		1	M	H		Y		Y				Crossing towards park
4	Stanley Rd jw Canal Rd	Extend island	10,000	17-18		0	M	H		Y						Police concern, 2 lanes forming at signals
4	Vernon Place	Residents Parking	10,000	14-15			L	L	Y							Parking issues associated with local businesses
Bowling & Barkerend																
5	Bowling Back Ln/Sticker Ln	Traffic Signals	100,000	13_14		5	M	M		Y						Include one-way at Parry Lane
5	Burras Road	Traffic calming	15,000	10_11	16-17	0	L	L	Y			Y	Y			Possible 20mph zone
5	Wapping Road	Traffic calming	45,000	11_12	15-16	1	M	L		Y						Incl. North Wing - frontages
Bradford Moor																
6	Curzon Road	Layby	40,000	10_11	13_14		L	L	Y							Removal of verge in front of no's 92 -106
6	Moorside Ln / Scaley St	One way	10,000	12_13	16-17	0	L	L		Y						Narrow roads, rat running to avoid signals
6	Mortimer Row	Residents parking	10,000	13_14			L	L	Y							
6	Thornbury Road	Build-outs	30,000	12_13		5	M	M	Y			Y	Y			Aid pedestrians crossing between school sites

Eccleshill														
10	Acre Avenue / Acre Lane	Residents parking	10,000	13_14		L	L	Y				Include build-out at junction with Stone Hall Road		
10	Bradford Road (E5 Rbt)	Zebra Crossing	40,000	16-17	0	L	H		Y			Police request. Half in Shipley area seeking match funding		
10	Corsair Avenue	Speed Limit Order	10,000	12_13	0	L	L	Y				Include Yewdale, Savile, Addenbrook and Abinger		
10	Fieldgate Road	Bollards or fence	4,000	14-15		-	-	Y				Vehicles overriding closure		
10	Moorside Road	One way	10,000	12_13	0	L	L		Y			Stony Lane to Pullan Ave southbound		
10	Norman Lane	Refuge and zebra imps	20,000	16-17	3	M	M		Y			Refuge near St Francis and imps to Morrisons zebra		
10	Osterley Grove	Traffic calming	15,000	11_12	14-15	1	L	L	Y			Y	Possible 20mph zone	
10	Pullan Avenue	Ped island mods	12,000	13_14		H	H		Y	Y	Y		Increase size of traffic island at jcn with rbt	
10	Rowlestone Rise	Traffic calming	20,000	13_14	14-15	0	L	L	Y					
10	Victoria Road	Zebra Crossing	50,000	13_14		0	M	M		Y	Y	Y	Include raised table to replace existing cushions	
Idle & Thackley														
13	Albion Road	Residents parking	10,000	14_15	15_16		M	M		Y			Layby nearest Leeds Rd. Workers taking parking, 1 res	
13	All Alone Road	Point closure	10,000	13_14		0	L	L	Y				Un-adopted road. In vicinity of Lynmoor Court	
13	Croftlands / Green Lane	Traffic calming	25,000	06_07	15-16	1	L	L		Y			Minor side road leading to culs-de sacs	
13	Cross Road	Traffic calming	20,000	09_10	15-16	1	L	L		Y	Y	Y	Access to playground	
13	Cyprus Ave/Windhill Old Rd	Point closure	10,000	13_14		0	L	L		Y			Through traffic issue - 2 residents	
13	Harrogate Road	Refuge island	10,000	16-17		1	M	H		Y			Near Navigation Dr, help prevent overtaking	
13	Highfield Road	VAS/20mph	5,000	16-17		3	H	H		Y	Y	Y	On approach to The Stray, 20 zone at Blakehill Primary	
13	Howgate	Traffic calming	15,000	13_14	14-15	0	L	L		Y		Y		
13	Leeds Road	Zebra crossing	20,000	14-15		3	M	H		Y			Existing refuge and dyls at Apperley Lane	
13	Leeds Road	Refuge islands	20,000	16-17		4	M	H		Y		Y	Additional refuges near Immanuel school	
13	Orchard Gr / Old Park Rd	Traffic calming	50,000	12_13	14-15	2	M	M		Y	Y	Y	Include Hawthorn Dri, Bracken Edge & 20 zone	
13	Santa Monica Road	Junction imp.	10,000	12_13	14-15	0	L	L	Y				Sightline improvement	
13	Tenterfields	Traffic calming	30,000	17-18		0	L	L		Y		Y	Harrogate Rd to Marina and 20mph	
13	Town Lane at Sherborne Rd	Refuge island	10,000	16-17		0	M	H		Y			Difficulties crossing to bus stops	
Little Horton														
18	Halcyon Way	Traffic calming	20,000	15-16		1	L	L		Y			Y	
18	Lindley Road side access rd	Road closure	7,000	16-17		0	L	L	Y			Y	Closure of access road between 42 and 44	
18	Melba Road	Traffic calming	20,000	10_11	16-17	0	L	L	Y			Y	Y	Traffic calming adjacent to build-outs
18	Round Street	Traffic calming	20,000	07_08	14-15	0	L	L		Y	Y		Bus route	
18	Seldon Street	Traffic calming	20,000	13_14		0	L	L	Y				Traffic calming adjacent to build-outs	

**BRADFORD EAST AREA COMMITTEE
LIST OF REQUESTS FOR TRAFFIC REGULATION ORDERS**

APPENDIX 5

Ward	Location	Type of Order	Date of latest Request	Originator	Comments / Problem
	Bolton & Undercliffe				
4	Idle Road	Waiting restrictions	16-17	Business	Limited waiting outside Newsagents corner Pelham Lane
4	Kings Gate	Waiting restrictions	17-18	Business	Dyls at business entrances
4	Kings Road	Waiting restrictions	16-17	Business	Dyls at business entrances
	Bowling & Barkerend				
5	Bedford Street	Review restrictions	17-18	Business	Access issues to businesses
5	Buck St / Dryden Street	Waiting Restrictions	13-14	Business	Additional DYL in vicinity of entrance to Waddington's
5	Buck St near Robert St	Review restrictions	16-17	Public	Review of waiting restrictions between Fullerton St and Robert St
5	Feather Road	Removal of restrictions	15-16	Cllr	Review of waiting restrictions near Gilpin Street
5	Garnett Street	Review restrictions	17-18	Temple	Review restrictions where access changed
5	Gilpin Street	Waiting Restrictions	12-13	Public	Sightlines in vicinity of entrance to taxi rank
5	Mavis St, Seaton St area	Review restrictions	16-17	Cllrs	Review of restrictions incl Harewood St, Binnie St, Barlow St, Webster St, Feather Rd
5	Mill Lane at Fitzwilliam Street	Waiting Restrictions	14-15	Business	Sightlines at junction and footway obstruction
5	Rutland Street	Waiting Restrictions	16-17	Business	Dyls at Barnard Road junction to protect access
5	Sticker Lane (near 254)	Waiting Restrictions	16-17	Business	Dyls from 3 Singhs entrance westwards
5	Wakefield Road	Waiting Restrictions	17-18	Internal	Parking on slip road to Dudley Hill
	Bradford Moor				
6	Access road between Back Thornbury Ave and Rushton Rd	Waiting Restrictions	16-17	Internal - Refuse collection	Refuse collection often prohibited due to parked vehicles in access road
6	Amberley Street	Waiting Restrictions	12-13	Public	Back roads. Parking associated with Mosque.
6	Hawthorn Street	Waiting Restrictions	16-17	Business	DYLs one side to improve access and safety
6	Kismet Gardens	Waiting Restrictions	14-15	Public	Sight lines at junc. with Killinghall Rd
	Eccleshill				
10	Victoria Road	Waiting Restrictions	12-13	Public	Additional restrictions adjacent to Eccleshill Victoria Consersative Club
10	Victoria Road	Waiting Restrictions	17-18	Public	Additional restrictions adjacent to 127/129 - narrow obstructions
	Idle & Thackley				
	Little Horton				
18	Bolingbroke Street	SEM Hours	17-18	School	School hours changed
18	Caledonia Street	Waiting Restrictions	14-15	School	Limited waiting to increase parking for school
18	Dawnay Road	SEM / Single yellow line	17-18	School	School entrance relocated new SEM, replace existing with school time restrictions

18	Parkside Road	Waiting Restrictions	12-13	Business	Waiting restrictions opposite yard entrance to Parkside Mills
18	Ransdale Road	Waiting Restrictions	16-17	Business	Limited waiting to improve access for deliveries shop 2 Rigton St
18	Raymond Street	Waiting Restrictions	16-17	Business	DYs at entrance to Barplas Ind Park for safe access
18	Ripley Street	Waiting Restrictions	16-17	School	Restrictions opposite Dixons school entrance - congestion