

**Department of Corporate Resources**

Members of Council

**Committee Secretariat**

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Your Ref: AT/Council

Date: 6 January 2020

Dear Councillor

**MEETING OF COUNCIL – TUESDAY, 14 JANUARY 2020**

You are requested to attend the meeting of the Council to be held in the Council Chamber, City Hall - City Hall, Bradford, on Tuesday, 14 January 2020 at 4.00 pm

The agenda for the meeting is set out overleaf.

Yours sincerely



Parveen Akhtar  
City Solicitor

**Notes:**

- ◆ This agenda can be made available in Braille, large print or tape format.
- ◆ The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present at the meeting should be aware that they may be filmed or sound recorded.

The Council's Fire Bell and Evacuation Procedure requires people to leave the building in an orderly fashion by the nearest exit, should the fire alarm sound. No one will be allowed to stay or return until the building has been checked.

**Members are reminded that under the Members' Code of Conduct, they must register within 28 days any changes to their financial and other interests and notify the Monitoring Officer of any gift or hospitality received.**

## AGENDA

### A. PROCEDURAL ITEMS

#### 1. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

*Notes:*

- (1) *Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (2) *Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (3) *Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*
- (4) *Officers must disclose interests in accordance with Council Standing Order 44.*

#### 2. MINUTES

**Recommended –**

**That the minutes of the meeting held on 15 October 2019 be signed as a correct record (previously circulated).**

(Adrian Tumber – 01274 432435)

**3. APOLOGIES FOR ABSENCE**

**4. WRITTEN ANNOUNCEMENTS FROM THE LORD MAYOR  
(Standing Order 4)**

*(To be circulated before the meeting).*

**5. INSPECTION OF REPORTS AND BACKGROUND PAPERS**

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Adrian Tumber - 01274 432435)

**B. BUSINESS ITEMS**

**6. PETITIONS (Standing Order 11)**

To consider up to five requests for the Council to receive petitions in accordance with Standing Orders.

If any requests are received, in writing, by mid-day three working days before the meeting (Thursday), details will be circulated.

(Fatima Butt - 01274 432227)

**7. PUBLIC QUESTION TIME (Standing Order 13)**

No public questions have been received.

(Fatima Butt - 01274 432227)

**8. MEMBERSHIP OF COMMITTEES AND JOINT COMMITTEES  
(Standing Order 4)**

To consider any motions (i) to appoint members to a Committee or a Joint Committee; or (ii) to appoint Chairs or Deputy Chairs of Committees (excluding Area Committees).

**9. REPORT BY THE LEADER OF COUNCIL**

A written report by the Leader of Council giving an update on key issues will be circulated before the start of the meeting. There shall be a period of up to 15 minutes during which any Member of Council may ask the Leader of the Council (or a Member of the Council nominated by the Leader) a question on any matter arising out of the written report.

**10. MEMBER QUESTION TIME (Standing Order 12)**

To deal with supplementary questions arising from the attached questions of which written notice has been given.

*Notes:*

- (i) Answers to written questions shall be circulated at the commencement of the meeting.*
- (ii) The Lord Mayor will have regard to the list of questions and the political composition of the Council in calling on Members to put their supplementary question to the Leader of Council and Portfolio Holders.*
- (iii) A period of up to 30 minutes shall be available for supplementary questions to Members of the Executive.*

**1. Councillor Caroline Firth**

Climate emergency is a huge threat to our planet. I am therefore pleased that the budget proposed by the Labour Group is committing £25 million towards Climate Emergency. Can you please outline how the money will be spent and when and how residents can get involved?

**2. Councillor David Heseltine**

When is the defective designed and constructed junction at Main Street / Chapel Lane in Bingley going to be rectified to stop adjacent premises flooding?

**3. Councillor Jeanette Sunderland**

Given that the links between the consumption of artificially and sugar sweetened soft drinks and ill health are well proved and that tackling childhood obesity is a top health priority for the Leader can the Healthy People and Places Portfolio Holder advise Members of Council what steps she has taken to remove artificially and sugar sweetened drinks from Council premises?

**4. Councillor Martin Love**

Can the Portfolio Holder for Transport please tell us what impact the proposed widening of Canal Rd/Valley Rd to 4 lanes will have on traffic congestion and air quality between the Valley Rd/Otley Rd junction and the Bankfield roundabout?

**5. Councillor Vanda Greenwood**

The NHS numbers regarding referrals for Adult Safeguarding incidents in the district reported recently are lower than last year but still high. Can the portfolio holder advise what the council are doing about the issue and also publicise more frequently what the general public can do to report concerns?

**6. Councillor Beverley Mullaney**

It's a time for New Year's resolutions, can the Leader advise why residents might be tempted to save with the Bradford Credit Union particularly in view of the launch of the Prizesaver account?

**7. Councillor Geoff Winnard**

How many teacher vacancies are there in each of the schools directly managed by Bradford Council and what is being done to improve the recruitment and retention of qualified teachers in Bradford District Schools?

**8. Councillor Rosie Watson**

Can you confirm how the city is going to acknowledge the contribution of Richard Dunn now that the Swimming Pool at Odsal is going to be demolished?

**9. Councillor Fozia Shaheen**

Can you update us on what work the council will be doing in 2020 to support people's mental health?

**10. Councillor Jackie Whiteley**

What revenue has been collected in respect of on street parking charges and fines since they were introduced in Ilkley, how many extra parking staff are employed in to cover the area and at what cost, for the same period?

**11. Councillor Paul Godwin**

What consideration has been given to naming the vehicles in our gritter fleet?

**12. Councillor Geoff Reid**

To the Portfolio Holder, do the Council have established procedures for responding to the stalled development on the Pilley's (Union) Mill site at Harrogate Road, Eccleshill, where inconvenience to footway and highway users has been extended indefinitely without any construction taking place and where residents continue to look out onto an empty site?

**13. Councillor Paul Godwin**

Can the portfolio holder tell me about the moorland flood alleviation work being carried out and what plans he has to extend it?

**14. Councillor Debbie Davies**

Given the Council is closing Ian Clough Hall in Baildon at the end of March (and therefore the library above needs to close) what financial support will be offered to Baildon Town Council to provide alternative library premises for the period the site is under redevelopment, before the new library opens?

**15. Councillor Sue Duffy**

Will the portfolio holder give us an update on how we are tackling adult and childhood obesity in the district, given the importance of the issue?

**16. Councillor Mohammed Shafiq**

One of the areas identified by the Ofsted monitoring report is that “Key professionals do not always attend critical meetings, including conferences and some core groups”. What plans have the children services put in place to ensure that professionals from partner agencies attend essential meetings to safe guard our children’s welfare?

**17. Councillor John Pennington**

Almost 12 months ago the LGA drew member authority’s attention to buildings constructed in Reinforced Autoclaved Aerated Concrete (RAAC). Used in many schools built between the mid 1950s and 1980, there is now fear of a component failure. Are there any buildings in Bradford & District which may give cause for concern?

**18. Councillor Vick Jenkins**

Given our Climate Emergency priorities, can the portfolio holder confirm that major new developments, such as One City Park and the market on Darley Street, will have excellent environmental credentials built in as standard?

**19. Councillor Alan Wainwright**

Does the leader join me in calling on the Government to finally develop and deliver a national plan for adult social care, including more funding for local authorities?

**20. Councillor Brendan Stubbs**

In June 2016 the then Environment and Waste Management Committee requested ‘That the Strategic Director Regeneration be requested to make available a register of areas of Council owned neglected land across the District on a ward basis and report back to the Committee by the end of 2016’. Can the portfolio Holder give details of this register, where it is held, and how residents can access the information to help them to take community action to improve neglected areas in their neighbourhoods as was intended by the Committee?

**21. Councillor Sinead Engel**

With Holocaust Memorial Day approaching, can the portfolio holder give an update on what actions we are taking with partners to address hate crime? Anti-semitism, Islamophobia, homophobia and hate crime of all kinds must not be tolerated in our district?

**22. Councillor Russell Brown**

In light of growing anecdotal evidence, indicating that the site is being actively marketed by officers, does the Portfolio Holder still insist the changes at the Stocks Bridge Depot in Keighley are simply a tidy up?

**23. Councillor Rizwana Jamil**

As culture is an important part of the council's strategy to regenerate the city, can the portfolio holder tell us about some events and initiatives planned for the district in 2020?

**24. Councillor Martin Love**

Can the Portfolio Holder for Education please tell us whether the council will be successful in complying with the statutory legal deadline to notify parents of children with EHC plans of their secondary school allocation for September 2020, as this has been missed for at least the last 3 years?

**25. Councillor Angela Tait**

Following the recent launch of the district's skills plan, what are the next steps to build on our progress in this area and deliver on the plan?

**26. Councillor John Pennington**

Bingley, like many other Wards, is plagued with problems outside schools where some people have little regard for other road users. When will the Labour Council take a proactive approach to safety by introducing Red Line road markings? No grey area, instantaneous prosecution for transgressors. In Boris speak, "get the job done".

**27. Councillor Hassan Khan**

Salaries in Bradford district have increased more than any other UK city according to a recent study, following another finding from PwC that Bradford is the most improved city. Can the portfolio holder tell us how we can build on this progress in particular to help those who are out of work or in low paid jobs?

**28. Councillor Sarfraz Nazir**

I'm delighted that Lister Park is getting £650,000 to refurbish it. It's 20 years since any money was spent on it and I've campaigned for this investment for years. A number of our parks such as Cliffe Castle, Harold Park, Roberts Park and Lister Park were highly acclaimed at the 2019 Yorkshire in Bloom awards. Does the portfolio holder agree that green spaces are vital for supporting people's wellbeing and could she tell me what plans we have for all our parks in 2020?

**29. Councillor Rachel Sunderland**

In July the Council made a commitment to pursue play streets. Can the Portfolio provide an update on the progress and plans for a District wide programme?

**30. Councillor Julie Lintern**

It's great to see that the CQC has just rated our Home support service as Outstanding. Can the portfolio holder briefly outline what that team does and give me an update on our transformation of our adult social care services?

**31. Councillor Dale Smith**

How many of the recently introduced pavement eating / refreshment licences have been paid for and which Wards are these in?

**32. Councillor Tariq Hussain**

Does the portfolio holder agree that whilst any funding is welcome, the £4m announced by the government to tackle rogue landlords is tiny compared to what is really needed to tackle the nationwide problem of irresponsible landlords who blight the sector and cause misery for tenants?

**33. Councillor Kyle Green**

Why are the most recent SEND outreach opportunities for parents / guardians not taking place in major towns in the district such as Ilkley, Addingham, Silsden and Haworth?

**34. Councillor Brendan Stubbs**

To the Portfolio Holder, How often are the districts swimming pools and sports centres inspected to ensure that general maintenance and standards of cleanliness are being maintained, and what procedures are in place to tackle issues of cleanliness or poor maintenance when they arise?

**35. Councillor Geoff Winnard**

In view of the various political commitments made during the General Election, the campaign by Friend of the Earth and the challenges of climate change, what is the strategy and target for tree planting across the Bradford district?

**36. Councillor Jeanette Sunderland**

An investigation by the Telegraph has claimed that NHS officials are working as private consultants and charging elderly people's relatives for help securing funding from the State. In what could be a serious conflict of interest, it seems the senior managers are paid by the health service to oversee applications for the social care funding, but are also allegedly charging up to £400 a day for help trying to obtain such grants. Can the Portfolio Holder for Healthy People and Places outline the steps she has taken to ensure that this is not the case in Bradford?



### **37. Councillor Jackie Whiteley**

In the original plan, period 2013 to date, employment rates in Bradford District have fallen by 6,500 according to ONS data. Please can the Portfolio Holder confirm that this is correct and provide an explanation as to why Bradford is faring so badly compared to Yorkshire and Humber, the UK as a whole and how does this data affect housing numbers going forward?

## **11. RECOMMENDATIONS FROM THE EXECUTIVE AND COMMITTEES (Standing Order 15)**

### **11.1 RECOMMENDATION FROM THE EXECUTIVE - 'A PLACE TO CALL HOME, A PLACE TO THRIVE', HOUSING STRATEGY FOR THE BRADFORD DISTRICT 2020-2030** 1 - 38

At the meeting of the Executive held on 2 January 2020 consideration was given to the report of the Strategic Director, Place (**Executive Document "AE"**) presenting the revised housing strategy, 'A Place to Call Home, A Place to Thrive, Housing Strategy for Bradford District, 2020-2030' to be referred to Council for approval. The strategy sets out the vision, priorities, challenges and approach for meeting the housing needs of the residents of the district. The strategy is a high-level strategic document for the Council and its partners to follow when developing and delivering housing policies, plans, and delivery programmes.

#### **Recommended –**

**That the housing strategy, "A Place to Call Home, A Place To Thrive, Housing Strategy for the District, 2020-2030' be approved.**

(Yusuf Karolia - 01274 434362)

### **11.2 RECOMMENDATION FROM THE GOVERNANCE AND AUDIT COMMITTEE - COMMUNITY GOVERNANCE REVIEW FOR A NEW LOCAL COUNCIL IN THE SHIPLEY AREA** 39 - 62

At the meeting of the Governance and Audit Committee held on 28 November 2019 the City Solicitor submitted a report (Governance and Audit Committee Document "V") providing feedback from the Community Governance Review for a proposed new Local Council in the Shipley area which was triggered by receipt of a petition to the Council from local residents. The Committee recommended that Council approve the Reorganisation Order which is attached to **Document "O"**.

#### **Recommended –**

**That the Reorganisation Order attached as Appendix 3 to Document "O" be approved and that the City Solicitor be authorised to affix the Council's seal to the Order to bring it into effect.**

## 12. NOTICES OF MOTION (Standing Order 17)

To consider the attached motions of which notice has been given.

### 12.1 TRANSPARENCY AND COMPETENCE

To be moved by Councillor Debbie Davies

Seconded by Councillor Mike Pollard

#### **Council notes that:**

- Bradford Council chose to develop its own land for housing on the former Ferniehurst School site in Baildon, rather than sell it to a private developer.
- The proposals put to the public and the Regulatory and Appeals Committee were for “mixed tenure” - 72 houses of which 20 were to be for social housing, managed by Incommunities (planning application 15/01549/MAF).
- There was considerable opposition to the planning application, though there was also support from people believing that private housing might lift this area of Baildon which had problems with low level anti social behaviour and problems with some Incommunities tenants.
- Some problem tenants were housed on the development which meant the area began to have a poor reputation before all the houses had even been built and due to the high price of the houses only a handful of private buyers were found. Vacant properties then attracted vandalism and antisocial behaviour.
- We now have just 11 privately owned houses and 59 for social housing, many of which are not yet occupied due to a delay in the Council handing over responsibility to Incommunities and due to changes during the planning process creating more 2 and 4 bedroom homes rather than more popular 3 bedroom homes.
- Ward councillors were not informed of the change in the number of social and private housing and it was only after asking questions the information was released. The reason given for this was that “increasing the numbers of affordable housing units does not require any amendment to the original planning application”.
- There are ongoing problems with antisocial behaviour (one family has eventually been evicted), some good considerate social housing tenants want to move and home owners are worried about the value of their properties and feel misled by the Council’s handling of this development.

### **Council resolves to:**

- learn vital lessons from this example before taking on the role of housing developer when there are experts in this role who could have done the job much better.
- note that if a private developer had been found the capital receipt would have been benefitting the district already and CIL would have been payable, helping the immediate local area.
- keep ward councillors informed when the number of social housing units goes up as well as down as a simple matter of courtesy and transparency.
- clarify the finances relating to this development especially given we were told at the time that private sales were needed to pay for the development and that a profit wouldn't be realised until year 21.
- work closely with Incommunities to ensure only well established social housing tenants are offered these houses in order to try and improve the reputation of the area for the benefit of both established and new residents.

### **12.2 THE PROVISION OF PHYSICAL PARKING PERMITS**

To be moved by Councillor Kyle Green

Seconded by Councillor Debbie Davies

Council notes that:

- Virtual permits are more environmentally friendly than physical permits
- Virtual permits provide a cost saving for the council compared to physical permits
- Not all residents of (or visitors to) parking permit areas run by Bradford Council have access to the internet or the capability to use the internet which would stop them successfully using virtual permits
- The majority of those who are unable to use the internet are likely to be those who are most likely to suffer from social isolation and require visitors. As well as this a recent ONS survey found that there are still many adults aged 55 years and over who have not used the internet in the last three months which could mean virtual only permits are in breach of the 2010 Equality Act.

### **This Council resolves to**

- continue to use virtual permits and encourage the use of them

where possible

- make available the use of physical parking permits where there are those who feel unable to use virtual permits.

### **12.3 IMPROVING LEVEL 2 ATTAINMENT ACROSS THE DISTRICT**

To be moved by Councillor David Ward

Seconded by Councillor Brendan Stubbs

Recent research by the Children's Commissioner has looked at the children who reach age 19 without getting 5 GCSEs (grade A\*-C) or equivalent technical qualifications. These children face a future with limited horizons and opportunities. The research reveals that after falling between the years 2005 and 2015, the percentage of children failing to reach the benchmark standard has been rising. This is, disturbingly, even more the case for children on free school meals where the percentage has increased from 28% to 37%.

The research reveals that out of the 152 Local Authorities included in the survey, Bradford is shown to be the 150<sup>th</sup> worst in terms of Level 2 attainment at the age of 19. In Bradford the percentage of children on Free School Meals who attain the benchmark standard is just 55.9% i.e. just over four out of ten children on free school meals do not reach the required standard.

This Council notes the findings of the research and resolves to:

1. Undertake a review, with an independent Chair, into falling Level 2 attainment in the District
2. Commit itself to carry out an action-plan for improving the opportunities and attainment of children who do not achieve 5 GCSEs or equivalents, including access to apprenticeships and vocational courses.

### **12.4 PAVEMENT PARKING**

To be moved by Councillor Alun Griffiths

Seconded by Councillor Susan Knox

That this Council believes that parking on pavements is 'detrimental to the quality of life of those in the locality', especially the elderly, disabled and those with young children.

This Council therefore resolves to request the Regulatory and Appeals committee to consider if this problem could be addressed by making a public space protection order prohibiting parking on pavements.

### **12.5 SUPPORTING ROUGH SLEEPERS IN BRADFORD**

To be moved by Councillor Alex Ross-Shaw

Seconded by Councillor Susan Hinchcliffe

Council notes:

Last year 24 rough sleepers were counted on the streets of Bradford district. Even one is too many. Rough sleeping is an indictment of our society and concerted action is needed to eliminate it. The Government's Welfare changes have led to a huge increase in people presenting at the Council's Housing Options service. From 6,411 in 2013/14 to 9,434 in 2018/19. Obviously these are not all rough sleepers, they are however people needing better housing, and our new District Housing Strategy seeks to address this challenge.

To take action on rough sleeping, Bradford Council funded a district wide Housing First pilot that commenced in August 2018.

Housing First is an internationally recognised programme of homelessness support that places people with the most complex needs directly into a home and then provides intensive support to help them address their wider issues.

Many people who become homeless have a wide variety of complex needs that are addressed through Housing First, including rough sleeping, mental health issues and substance misuse. Housing First provides support separately to the housing so it stays with the individual if they need to move homes.

The 12 month evaluation of Housing First shows the success rate from the Bradford pilot matches or exceeds the results achieved in other Housing First projects in the UK and across Europe.

Key results include the majority of people passing the six month point of tenancy sustainment, reduction in A&E attendance and reduced length of stays in hospital, engagement with specialist substance misuse treatment and support for adhering to licence conditions through the criminal justice system.

Council resolves:

To continue support for the Housing First pilot and to expand it by investing an additional £360,000 through the budget process. This will allow for a further 10 people to benefit from the programme with additional support from outreach workers. It will also pay for further outreach support for people moving on from the original programme.

To lobby the Government for funding to ensure we can meet the identified need for this programme and guarantee funding for future years.

## **12.6 BRADFORD COUNCIL KEEPS UP ITS FIGHT AGAINST FLY-TIPPING**

To be moved by Councillor Sarah Ferriby  
Seconded by Councillor Susan Hinchcliffe

Fly-tipping is illegal and it costs taxpayers in England more than £57 million a year to clear up. This Council will not tolerate people who fly-

tip, blighting neighbourhoods and making people feel bad about where they live. We have already taken the following steps to reduce fly-tipping and deal with perpetrators:

- We prosecute those caught fly-tipping – since April 2016, we have carried out 93 prosecutions, including formal cautions, for waste offences including fly-tipping. We have also issued 72 Fixed Penalty Notices of £400 for fly-tipping offences and we have seized three vans.
- We have taken advantage of new legislation to issue £250 Fixed Penalty Notices to householders who use unregistered waste carriers.
- We have stepped up media activity, including the use of social media, around prosecutions to name and shame perpetrators as well as inform others that action will be taken.
- We regularly encourage people to report fly-tipping incidents to 01274 431000.
- We are working in partnership with the police and have undertaken regular operations to identify and deal with illegal waste carriers.
- We clamped down on fly-tipping of waste during the Bonfire Night period by undertaking surveillance of bonfire hotspots including the use of electronic highway signs to raise awareness.

These actions are having a positive impact but fly-tipping continues to be a major challenge for local authorities and communities. Councils across the country took action on nearly half a million incidents in 2018/19 – around 5,000 more than the previous year and up by nearly 75,000 in six years. This Council now resolves to further invest in interventions to prevent fly-tipping as follows:

- Purchase 15 mobile cameras to catch perpetrators – 80% of prosecutions are done based on camera evidence. Cameras allow us to capture the vehicle registration and trace the owner so that the appropriate enforcement action can be taken.
- Use bunding, fencing, bouldering to defend sites which are regularly fly-tipped to prevent further incidents.
- Raise awareness and work with more private landowners and with communities to promote responsible waste management practices.
- Look at how the Council can step up enforcement activity against private land owners and landlords who don't act responsibly in safeguarding their property from becoming a fly-tipping hotspot.

**13. UPDATE OF THE COUNCIL'S PAY POLICY STATEMENT 2019/2020 - GRADE AND SALARY RANGE FOR THE POST OF DIRECTOR, WEST YORKSHIRE PENSION FUND** 63 - 78

The report of the Chief Executive (**Document "P"**) reviews and evaluates the grade and salary range for the post of Director, West Yorkshire Pension Fund.

**Recommended –**

**That Council approve:**

- (1) The proposed change of grade and salary range for the post of Director, West Yorkshire Pension Fund from Assistant Director 1 (AD1) salary range £96,603 - £102,287 to Director 1 salary range £106,131 to £116,744, subject to consultation.**
- (2) The proposed update required to Appendix B of the Council's 2019/2020 Pay Policy Statement, to reflect the proposed change of grade and salary range for the post of Director, West Yorkshire Pension Fund as set out in Appendix 1 to this Report.**
- (3) The backdating of the grade for the post of Director West Yorkshire Pension Fund to 1 April 2019 subject to consultation on the change.**

(Anne Lloyd - 01274 437335)