

Report of the Interim Assistant Director of Neighbourhood and Customer Services to the meeting of Bradford East Area Committee to be held on 22 July 2015

F

Subject:

Youth Service – East Area

Summary statement:

This report gives an update on work undertaken by the Youth Service in the Bradford East Area since the service was transferred to Neighbourhood and Customer Services on 6 July 2014. It also gives details of the budget for the Youth Service in 2015 / 2016.

Ian Day
Interim Assistant Director –
Neighbourhood and Customer
Services

Report Contact: Louise Williams
Area Co-ordinator
Phone: (01274 431066)
E-mail: louise.williams@bradford.gov.uk

Portfolio:
Children's Services

Overview & Scrutiny Area:
Children and Young people



1. SUMMARY

- 1.1 This report gives an update on work undertaken by the Youth Service in the Bradford East Area since the service was transferred to Neighbourhood and Customer Services on 6 July 2014. It also gives details of the budget for the Youth Service in 2015 / 2016.

2. BACKGROUND

- 2.1 The Youth Service was initially partially devolved to Area Committees in April 2013 following reports to Area Committees in November 2012.
- 2.2 On 6 July 2014 the Youth Service was transferred from Children's Services to Neighbourhood and Customer Services and has been managed through the Area Co-ordinators Offices.
- 2.3 Area Committees received reports at their June/July meetings in 2014 setting out these changes, the reasons for them and the implications of them in operational, financial and staffing terms.

3. OTHER CONSIDERATIONS

- 3.1 The work carried out by the Youth Service is designed to meet the following commitments:
- maintain an appropriate level of open access provision across the Area
 - deliver clear and agreed targeted work with young people aged 13-19
 - provide informal learning opportunities that support improving educational attainment and the continued reduction of the number of young people Not in Education, Employment and Training (NEET)
 - maintain support to vulnerable young people through the 'early help' offer and support for young people on the edge of care.
 - the development of a clear District-wide 'Offer' for young people, based on a breadth of opportunities open to young people provided by the Council and Voluntary and Community Sector youth provision and the wider leisure, cultural and arts based opportunities
 - the involvement of young people in the future development and delivery of the 'Youth Offer'
 - a focused approach to increasing volunteering that builds capacity to deliver youth services

Planning

- 3.2 The Youth Service currently plans on a quarterly basis which allows for young people, communities, partner services and elected members to feed into the process to capture emerging needs and issues.



3.3 The service also captures the voice of young people where they identify what they see as priorities for their neighbourhood and this is feed into the annual Ward Assessment and Ward Planning process.

Staffing

3.4 Each Area has a staffing compliment of: one Advanced Practitioner managing all the Youth Work staff, delivering some youth work and co-ordinating delivery; one full time staff member graded at JNC 20 – 23 delivering youth work and ensuring effective support is in place for vulnerable and NEET young people; five full time staff graded at JNC 16-19 delivering the bulk of the face to face professional work and 144 hours of part time staffing.

Tier 1 NEET contract

3.5 NEET young people are those aged 16–18 yrs who are Not in Education Employment or Training. Tier 1 refers to young people with the highest level of need that require Intensive Support. They are the most vulnerable young people.

3.6 Local Authorities have a duty to “encourage, enable and assist the effective participation of those persons [up to 19 or 25 with LDD] in education or training.”

3.7 Although no longer a national service, in Bradford we have retained the brand name ‘Connexions’. Prospects Services Ltd deliver the District-wide service, which is to provide a service to all those young people in EET (schools, FE), plus non intensive NEETs (Tier 2 & 3).

3.8 The Youth Service has the contract to deliver a service to those who are NEET, and assessed as requiring intensive support (Tier 1) to overcome barriers to move into EET, they do this by:

- providing a named Personal Advisor for an agreed T1 NEET caseload
- Support high priority groups; long term NEETs and the most vulnerable groups, i.e. young people on the Youth Offending Team caseload, Care Leavers, pregnant/young mums.
- working closely with other organisations, encouraging a seamless approach within the Connexions service.
- tracking young people and developing relationships with them to breakdown barriers to EET,
- Assessing need, Action Planning and Reviewing
- Signposting referring young people to EET destinations

3.9 Whilst the NEET services provided by the Youth Service and Connexions are not likely to achieve the target of ‘the Bradford NEET rate being at least as low as the England NEET rate’ for the average of the three months of Nov 2014 – Jan 2015, there are 2 key factors that have contributed to this:

- Changes introduced by the DfE and outside the Local Authority’s control meant that an additional 650+ young people were added to Bradford’s cohort. These were Bradford residents but schooled out of the District.



- A significant number of Local Authorities are now struggling with reduced tracking capability/resources and many NEETs are left recorded as Unknown or EET. This means the England NEET rate is artificially low. Comparing NEET rates in this context does not do justice to Bradford's success at keeping NEET both accurate and low.
- 3.10 Taking the above into account, the NEET services can be said to have made a significant achievement in maintaining the NEET rate at 5.4%, especially as:
- The same NEET rate last year of 5.4% was a record low for the District.
 - During the 3 months measurement period of Nov - Jan, the actual number of NEET young people was lower each month compared to the same month in the previous year.

Budgets

- 3.11 The Youth Service budget for 2015-16 is £2.4 million. The majority of these resources are for full and part time staff in each Area. Appendix A sets out the Budget for the Youth Service by Area for 2015-16.
- 3.12 Each Area has an allocation of £33,000 to be divided between funding for Area-wide activities, including school holiday activities, and the Youth Opportunities Fund (YOF). The recommended split is an allocation of £10,000 to the YOF and £23,000 for activities. The YOF funding should be used to fund initiatives which are led by young people and where young people are involved in identifying, agreeing and allocating funds alongside Area Committee members.
- 3.13 An amount of £10,000 is being held centrally to fund work with young people which is District-wide, for example work with LGBT young people, Duke of Edinburgh's Award and Voice and Influence work. A further report detailing the various aspects of this District-wide work will be presented to Area Committees in June 2015.
- 3.14 The total amount of funding available to support Youth Service buildings in 2015/16 is £136,000. The allocation of this across the Areas is dependent on the outcome of the Youth Services Buildings Review and, at the time of writing this report, the specific amount allocated to each Area is still 'To Be Determined'.
- 3.15 The two Information Shops are managed by the Advanced Practitioners in Keighley (Keighley Town Hall staff) and Bradford West (Culture Fusion staff). There is also a dedicated post to ensure a comprehensive approach to volunteering is in place across the District and this post is managed through the Advanced Practitioner in Shipley. A dedicated District-wide Duke of Edinburgh post has been retained to ensure young people are offered positive accredited experiences and this post is managed by Bradford South's Advanced Practitioner. The Advanced Practitioner in Bradford East is taking a lead role for the District around Young People's Voice and Influence.

Commissioning Role

- 3.16 A proportion of the Youth Service budget is retained within Children's Services to



fund the Commissioner (Youth Provision) post and to implement the review of Youth Services available to young people from the breadth of providers. The Commissioner has significant involvement and a clear relationship with the delivery of Youth Work within the Area structures and, whilst being a part of Children's Services, has a role in supporting and assessing Area-based delivery in neighbourhoods.

Youth Service Buildings Review

3.17 Since July 2014, the use of Council and non-Council buildings to support the delivery of youth work has been the subject of a formal Buildings Review. The Review has been led by the Commissioner (Youth Provisions) and has involved a number of stakeholders including Members, young people, youth service staff and voluntary and community groups. At its meeting held on 10 March 2015 the Council Executive considered a report from the Commissioner (Youth Provisions) detailing the findings of the Review. The Executive made the following resolutions:

(1) That the Council retains the following properties for the Youth Service to manage and fund, with further investigation being undertaken to explore income generation and increased community use:

- Shipley Youth Café in Shipley Constituency
- TFD Centre in Bradford South Constituency
- The Pod in Bradford South Constituency
- Parkwood Centre in the Keighley Constituency
- Canterbury Youth Centre in Bradford East Constituency
- Ravenscliffe Youth Centre in Bradford East Constituency
- Laisterdyke Youth Centre in Bradford East Constituency
- Toller Youth Café in Bradford West Constituency

(2) That exploration of alternative estate management arrangements, the options and interest is investigated for the following premises:

- Denholme Youth Café in Shipley Constituency
- Scholemoor Centre in Bradford South Constituency
- Buttershaw Youth Centre in Bradford South Constituency
- Silsden Youth Centre in Keighley Constituency
- Haworth Youth Centre in Keighley Constituency
- The Eco Pod in Bradford East Constituency
- The Duke of Edinburgh's Award Centre in Bradford East Constituency

(3) That further checks on the strength of community interest including opportunities for Community Asset Transfers be undertaken with the further report to the Executive for final decisions on how these physical assets will be dealt with.

(4) That with regard to the Bingley Youth Project, further exploration be undertaken of opportunities to increase joined up working with local voluntary and community sector organisations and to explore the potential for alternative estate management arrangements for this building.



(5) That with regard to Highcroft Youth Centre, further exploration be undertaken of opportunities for increasing use of the premises as a community asset and to explore its potential for becoming self sustaining through income generation.

(6) That extensions or amendments be made to the existing lease arrangements for:

- Addingham Youth Centre
- Ilkley Youth Centre

(7) That where alternative management arrangements are being explored that the council considers a 'better use of budget' request of the same amount for 2015/16 from unspent monies in 2014/15.

(8) That the process for disposal or transfer of the above surplus buildings be co-ordinated by the Strategic Director Regeneration and Culture in consultation with the Environment, Sport and Sustainability/Public Service Transformation Portfolio Holder.

Youth Offer Review

3.18 In February 2014 the Council Executive identified a one off funding allocation to enable the commissioning of an independent review of the existing Youth Offer to young people in the District. The review was to examine the totality of the current youth offer, including local authority, voluntary and community sector and private sector provision with a focus on the full range of places to go and things to do that is available to young people in the District.

3.19 In July 2014 following a due tendering process the organisation "People, Dialogue and Change" were appointed to undertake the review. They commenced the Review in September 2014 and reported their findings in December 2014.

3.20 At its meeting held on 10 March 2015 the Council Executive considered a report from the Commissioner (Youth Provisions) detailing the findings of the Review. The Executive made the following resolutions:

(1) That the findings of the Review of Youth Offer in the District be noted.

(2) That the Strategic Director for Children's Services maintains overview and responsibility for the Local Authority's duty in relation to services and activities to improve young people's well-being.

(3) That the details outlined in Option 4.2.4 of Document "BQ" as a way forward to sustain and develop the Youth Offer in the District be endorsed.

(4) That the Strategic Director of Environment and Sport be requested to direct the work of the Local Authority Youth Services to ensure their work includes delivery of some open access and targeted work, but also includes helping others to undertake similar work, to build capacity and volunteering with a greater emphasis on supporting and developing learning potential.



(5) That the Commissioner (Youth Provisions) leads the development of processes that allow the Local Authority to monitor and judge performance and outcomes in all provisions. That the Commissioner (Youth Provisions) takes steps to ensure a more strategic collaboration of public, voluntary, community, uniformed and faith sectors, guiding any consortium vehicle to provide a key role in commissioning to expectations.

(6) That Youth Voice is developed with young people that enables participation at a strategic level as part of the wider youth voice offer.

Current Performance

3.21 The Table below shows the Youth Service membership figure for the 13–19 age groups as recorded at 31 December 2014. The figures excludes young people below or above this age group worked with and does not include young people who access the Information Shops or Youth Service provision on an anonymous and confidential basis. The end column indicates the percentage of 13–19 year olds worked with by the Youth Service. The service target, set by Children’s Services, is 25%.

Wards	13-19 youth population in each ward	Number of young people worked with by the Youth Service (as at 31/12/2014)	% of young people worked with by the Youth Service
East: Bolton and Undercliffe	1585	381	24.0%
East: Bowling and Barkerend	2323	454	19.5%
East: Bradford Moor	2465	390	15.8%
East: Eccleshill	1619	649	40.1%
East: Idle and Thackley	995	457	45.9%
East: Little Horton	2284	505	22.1%
East	11271	2836	25.2%

3.22 The Bradford East Youth Service team has supported 37 young people with disabilities and additional needs into youth work provision across the constituency.

3.23 The Bradford East Youth Service team has supported 88 young people to achieve Accredited Outcomes (formally captured by a nationally recognised form of certification) ranging from; Mayors Award, Duke of Edinburgh Award, Community Sports Leadership, First Aid, Food and Hygiene awards.

3.24 The Bradford East Youth Service team has worked with an average weekly Caseload of 42 vulnerable Tier 1 NEET young people spread across the team with all young people being worked with receiving a formal assessment or action plan.



- 3.25 The Bradford East Youth Service team has worked closely with the police to support a significant number of young people who are vulnerable and those who are involved in antisocial behaviour.
- 3.26 The Bradford East team has been supporting young people to take on volunteering and active roles within East provision. Currently, there are in excess of a dozen young people who are actively volunteering and supporting their own projects across the constituency. It is planned that all young volunteers will be offered a two day volunteering program
- 3.27 Bradford East young people have benefited through a number of successful funding bids to support the development of provision, for example Sportivate, and Police crime and commissioning. In addition, the Youth Work Team is working in partnership with other agencies to further develop provision for young people across the constituency. Appendix B outlines the current youth work sessions delivered within Bradford East.

4. FINANCIAL & RESOURCE APPRAISAL

4.1 Financial

As part of the Budget decisions taken by the Council for the financial years 2014 / 2015 and 2015 / 2016 the Youth Service budget will be £2,430,684 per annum. A breakdown of the 5 Area budgets and central costs are contained in Appendix A.

- 4.2 The budget devolved to Area Committees and managed by Neighbourhood and Customer Services and is 75% of the remaining budget for the year 2014 / 2015 and has taken into account those factors described above. There is a full budget of 2.6 million less central costs for the year 2015 / 2016. This will allow the Council to meet its budget savings over the two year cycle of the budget (2014 to 2016) set in February 2014.

4.3 Staffing

The Area Co-ordinator has responsibility for directing the staffing and resources of the Youth Service in line with the wishes of the Area Committee, local communities and young people.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

A Transition Plan for the transfer of Youth Services was implemented with managers across both directorates affected. There were identified risks arising from the transfer which to date have been effectively managed or mitigated.

6. LEGAL APPRAISAL

The Council has a responsibility to co-ordinate and offer support for the Health and Well Being of Young People set down in Statutory Guidance issued in 2012. The duty is to secure equality of access for all young people to the positive, preventative



and early help they need to improve their well-being. This includes youth work and other services and activities that:

- Connect young people with communities so they contribute to society including through volunteering and ensure they have a voice in decisions affecting them
- Offer young people opportunities in safe environments so they develop a sense of belonging, socialise safely with their peers, enjoy social mixing, experience time with older people and develop relationships with adults they trust
- Support the personal and social development of young people to build capabilities needed for learning, work and the transition to adulthood
- Improve young people's physical and mental health and emotional well-being;
- Help those at risk of dropping out of learning or not achieving their full potential to engage and attain in education or training; and
- Raise young people's aspirations, build resilience and informs their decisions – particularly to address risky behaviours

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

Equal Rights legislation has been considered as part of the detailed proposals for the devolution of services. The Youth Service as part of the Council's commitment to the District has a responsibility to ensure that the service is accessible to all young people and that participation in the service reflects this approach.

7.2 SUSTAINABILITY IMPLICATIONS

The Youth Service delivery enables local initiatives to be supported, encouraging groups and individuals to undertake activities that improve the social, economic and environmental well being of their communities.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

Greenhouse gas emissions and wider environmental impacts was a consideration of the Buildings Review.

7.4 COMMUNITY SAFETY IMPLICATIONS

A number of youth projects are either directly or indirectly concerned with improving community safety within local communities. The increased involvement of young people in local decision making has the potential to improve community safety. The Youth Service plays a key role in ensuring that young people's voices are heard. The strengthened approach to the devolution of the Youth Service as will allow for:

- an increased sense of local democracy for both young people and communities
- young people to be more active in democratic, decision-making processes alongside their political representatives
- the voice and influence of young people to remain central, meaningful and paramount in identifying and addressing needs and issues in their communities



- the requirements of the localism/devolution agenda to be met effectively and efficiently

7.5 HUMAN RIGHTS ACT

There are no direct Human Rights implications arising from the recommendations below.

7.6 TRADE UNION

There are no implications for Trade Unions arising from this report.

7.7 WARD IMPLICATIONS

Youth Service projects and activities support young people and communities within all the Wards in the area.

8. NOT FOR PUBLICATION DOCUMENTS

There are no not for publication items.

9. OPTIONS

- 9.1 That the Bradford East Area Committee adopts the recommendations outlined in this report.
- 9.2 That the Bradford East Area Committee adopts the recommendations outlined in this report, with amendments.
- 9.3 That the Bradford East Area Committee decides not to accept the recommendations outlined in this report

10. RECOMMENDATIONS

- 10.1 That the work undertaken by the Youth Service in the Bradford East Area as detailed in this report be noted.
- 10.2 That the Bradford East Area Committee determines whether the deployment of current Youth Service budgets meets local need.
- 10.3 That the Bradford East Area Committee considers and comments on the resolutions made by Council Executive and included in this report at section 3.16 regarding the Youth Service Buildings Review.
- 10.4 That the Bradford East Area Committee considers and comments on the resolutions made by Council Executive and included in this report at section 3.19 regarding the Review of the Youth Offer.



10.5 That the Bradford East Area Committee receives reports on the work of the Youth Service on an annual basis.

11. APPENDICES

11.1 Appendix A: Youth Service Budget 2015 / 2016

11.2 Appendix B: Bradford East Youth Work Sessions

12. BACKGROUND DOCUMENTS

12.1 Youth Service Report, Document A, Bradford East Area Committee, 26 June 2014.

12.2 Youth Service Buildings Review, Document 'BP', Council Executive, 10 March 2015

12.3 Bradford Youth Offer Review, Document 'BQ', Council Executive, 10 March 2015



Youth Service Budget 2015/16

	East	South	West	Shipley	Keighley	Total Neighbourhood Budget	Children's Services Budget	Total Youth Budget
Full time staffing								
1 x Commissioner							£53,000	£53,000
Finance posts (1.5fte)							£53,700	£53,700
Pension Cost							£12,100	£12,100
5 x Advanced Practitioners	£44,096	£44,096	£44,096	£44,096	£44,096	£220,478		£220,478
5 X Senior Youth Workers	£37,542	£37,542	£37,542	£37,542	£37,542	£187,710		£187,710
2 X Senior Youth Workers- Info Shop & Kly Connexions			£37,542		£37,542	£75,084		£75,084
28 X Youth Workers (inc 1 info shop)	£167,563	£201,075	£201,075	£201,075	£167,563	£938,352		£938,352
2.92 x Information officers - Info Shop & Kly Connexions			£47,776		£21,977	£69,752		£69,752
Part time staffing								
32 x 24hrs per week	£91,082	£106,262	£91,082	£106,262	£91,082	£485,769		£485,769
Buildings								
Constituency Building	TBD	TBD	TBD	TBD	TBD	£136,000		£136,000
Rent in each Constituency	£10,000	£10,000	£10,000	£10,000	£10,000	£50,000		£50,000
Administration								
Mile claims, DBS etc X £10K per area	£10,000	£10,000	£10,000	£10,000	£10,000	£50,000		£50,000
Resources / Detached bus	£5,000	£5,000	£5,000	£5,000	£5,000	£25,000		£25,000
Activities (PAYP & Short Breaks)								
YOF / Activity Funding /PAYP for the 5 Areas	£33,000	£33,000	£33,000	£33,000	£33,000	£165,000		£165,000
District-wide support							£10,000	£10,000
Total	£410,282	£488,975	£571,112	£477,975	£464,801	£2,413,146	£118,800	£2,531,946
Budget Available						£2,424,900	£118,800	£2,543,700
Surplus						£11,754	£0	£11,754

Bradford East Youth Work Sessions							
`Day /Time	Activity	Location	Frequency	`Day /Time	Activity	Location	Frequency
Little Horton				Eccleshill			
Monday 6.00-9.00pm	Open Access	Parkside Centre	Weekly	Tuesday 7.00-9.00pm	Open Access	Ravenscliffe YC	Weekly
Tuesday 6.00-8.30pm	Open Access	Canterbury YC	Weekly	Thursday 6.00-8.30pm	Open Access	Ravenscliffe YC	Weekly
Thursday 7.00-9.30pm	Open Access	Canterbury YC	Weekly	Friday 6.30-8.30pm	Open Access	Ravenscliffe YC	Weekly
Saturday 11.00-12.00	Football	Parkside Centre	Weekly	Idle Thackley			
Bradford Moor				Friday 7.30-9.30pm	Open Access	Springfield Centre	Weekly
Tuesday 6.45-9.15pm	Open Access	Laisterdyke YC	Weekly	Tuesday 9.30 am -12.30pm	Voice box - one to one support	Immanuel	Weekly term time
Wednesday 6.00-8.00	FAB Club	Laisterdyke YC	Weekly	Thursday 9am - 4pm	Forrest school for YP not engaging in education	Buck Woods	Weekly term time
Thursday 4.30-7.00pm	Open Access	Laisterdyke YC	Weekly	Detached youth work responding to need as and when identified			
Friday 6.45-9.15pm	Open Access	Laisterdyke YC	Weekly	Bolton Undercliffe			
Bowling Barkerend				Wednesday 7.00-9.00	Open Access	Greenwood Centre	Weekly
Monday 6.00-9.00pm	Open Access	Karmand Centre	Weekly	Friday 5.00-8.00pm	Football	GOALS	Weekly
Monday 6.30-9.00pm	Open Access	Greenway at DOEC	Weekly	Friday 6.30-9.00pm	Open Access	Sorted @ St James	Weekly
Thursday 6.30-9.00pm	Open Access	Greenway at DOEC	Weekly	Friday 10am - 2.00pm	Voice Box – One-to-one support	Hanson	Weekly term time

